# MIAMIBEACH PLANNING DEPARTMENT

### Staff Report & Recommendation

Design Review Board

TO:

**DRB Chairperson and Members** 

DATE: June 06, 2017

FROM:

Thomas R. Mooney, AICP

Planning Director

SUBJECT:

DRB17-0144

1000 West Avenue - Mirador South

The applicant, Mirador 1000 Condominium Association Inc, is requesting Design Review Approval for façade modifications of an existing sixteen-story building. Specifically, to replace existing concrete balcony railings on the south, east and north elevations of the building with clear glass railings or, in the alternative, a combination of clear glass railings on the long ends of the balconies and opaque glass railings on the short ends of the balconies.

#### Recommendation:

Denial

#### **LEGAL DESCRIPTION:**

The South 150' of Lot 9 and all of Lot 10, Block 80, a subdivision of Block Eighty of the Alton Beach Realty Company, A part of the Alton Beach Bay Front Subdivision, According to the Plat Thereof, as recorded in Plat Book 6 at Page 12, of the Public Records of Miami-Dade County, Florida.

#### HISTORY:

On November 01, 2016, an application was presented and denied by the Design Review Board to replace concrete balcony railings throughout the building on all sides of the building with all glass railings, pursuant to DRB16-0058. Before this, on July 07, 2015, an application was presented to the Design Review Board to replace concrete balcony railings throughout the building on all sides of the building with glass railings, pursuant to DRB File No. 23190. After multiple continuances, the application was formally withdrawn by the applicant at the December 1, 2015 DRB meeting.

On March 07, 2017, the Design Review Board approved the replacement of all the balconies on the rear, waterfront facing elevations of the building with all glass railings, pursuant to DRB File No. DRB16-0106.

#### SITE DATA:

Zoning:

RM-3

Future Land Use:

RM

#### **EXISTING STRUCTURE:**

Sixteen-story multifamily building (1965/6 Melvin Grossman)

#### LAND USES:

East: Vacant and five-story multifamily building

North: Fourteen-story multifamily building (Mondrian Hotel)
South: Fourteen-story multifamily building (Southgate Towers)

West: Biscayne Bay

#### THE PROJECT:

The applicant has submitted plans and renderings entitled "Proposed Balcony Railings for Mirador 1000 Condominium 1000 West Avenue: PART TWO" as prepared by design architects **Castellanos Design Studio** signed, sealed and dated April 06, 2017.

The applicant is proposing exterior façade modifications to existing balconies of a sixteen-story building. Specifically, the applicant is proposing two options to replace existing concrete balcony railings on the south, east and north elevations of the building with clear glass railings or, in the alternative, a combination of clear glass and opaque glass.

#### **COMPLIANCE WITH ZONING CODE:**

A preliminary review of the project indicates that the application, as proposed, appears to be consistent with the City Code. The above noted comments shall not be considered final zoning review or approval. These and all zoning matters shall require final review and verification by the Zoning Administrator prior to the issuance of a Building Permit.

#### **COMPLIANCE WITH DESIGN REVIEW CRITERIA:**

Design Review encompasses the examination of architectural drawings for consistency with the criteria stated below with regard to the aesthetics, appearances, safety, and function of the structure or proposed structures in relation to the site, adjacent structures and surrounding community. Staff recommends that the following criteria are found to be satisfied, not satisfied or not applicable, as hereto indicated:

- The existing and proposed conditions of the lot, including but not necessarily limited to topography, vegetation, trees, drainage, and waterways.
   Satisfied
- 2. The location of all existing and proposed buildings, drives, parking spaces, walkways, means of ingress and egress, drainage facilities, utility services, landscaping structures, signs, and lighting and screening devices.

  Satisfied
- 3. The dimensions of all buildings, structures, setbacks, parking spaces, floor area ratio, height, lot coverage and any other information that may be reasonably necessary to determine compliance with the requirements of the underlying zoning district, and any applicable overlays, for a particular application or project.

  Satisfied
- The color, design, selection of landscape materials and architectural elements of Exterior Building surfaces and primary public interior areas for Developments requiring a Building Permit in areas of the City identified in section 118-252.
   Not Satisfied; See Staff Analysis
- 5. The proposed site plan, and the location, appearance and design of new and existing Buildings and Structures are in conformity with the standards of this Ordinance and other applicable ordinances, architectural and design guidelines as adopted and amended periodically by the Design Review Board and Historic Preservation Boards, and all pertinent master plans.

Satisfied

- 6. The proposed Structure, and/or additions or modifications to an existing structure, indicates a sensitivity to and is compatible with the environment and adjacent Structures, and enhances the appearance of the surrounding properties.

  Satisfied
- 7. The design and layout of the proposed site plan, as well as all new and existing buildings shall be reviewed so as to provide an efficient arrangement of land uses. Particular attention shall be given to safety, crime prevention and fire protection, relationship to the surrounding neighborhood, impact on contiguous and adjacent Buildings and lands, pedestrian sight lines and view corridors.

#### **Not Applicable**

8. Pedestrian and vehicular traffic movement within and adjacent to the site shall be reviewed to ensure that clearly defined, segregated pedestrian access to the site and all buildings is provided for and that all parking spaces are usable and are safely and conveniently arranged; pedestrian furniture and bike racks shall be considered. Access to the Site from adjacent roads shall be designed so as to interfere as little as possible with traffic flow on these roads and to permit vehicles a rapid and safe ingress and egress to the Site.

#### **Not Applicable**

9. Lighting shall be reviewed to ensure safe movement of persons and vehicles and reflection on public property for security purposes and to minimize glare and reflection on adjacent properties. Lighting shall be reviewed to assure that it enhances the appearance of structures at night.

#### **Not Applicable**

10. Landscape and paving materials shall be reviewed to ensure an adequate relationship with and enhancement of the overall Site Plan design.

#### **Not Applicable**

11. Buffering materials shall be reviewed to ensure that headlights of vehicles, noise, and light from structures are adequately shielded from public view, adjacent properties and pedestrian areas.

#### **Not Applicable**

12. The proposed structure has an orientation and massing which is sensitive to and compatible with the building site and surrounding area and which creates or maintains important view corridor(s).

#### **Not Applicable**

13. The building has, where feasible, space in that part of the ground floor fronting a street or streets which is to be occupied for residential or commercial uses; likewise, the upper floors of the pedestal portion of the proposed building fronting a street, or streets shall have residential or commercial spaces, shall have the appearance of being a residential or commercial space or shall have an architectural treatment which shall buffer the appearance of the parking structure from the surrounding area and is integrated with the overall appearance of the project.

#### **Not Applicable**

- 14. The building shall have an appropriate and fully integrated rooftop architectural treatment which substantially screens all mechanical equipment, stairs and elevator towers.

  Not Applicable
- 15. An addition on a building site shall be designed, sited and massed in a manner which is sensitive to and compatible with the existing improvement(s).

  Not Applicable
- 16. All portions of a project fronting a street or sidewalk shall incorporate an architecturally appropriate amount of transparency at the first level in order to achieve pedestrian compatibility and adequate visual interest.

  Not Applicable
- 17. The location, design, screening and buffering of all required service bays, delivery bays, trash and refuse receptacles, as well as trash rooms shall be arranged so as to have a minimal impact on adjacent properties.
  Not Applicable
- 18. In addition to the foregoing criteria, subsection [118-]104(6)(t) of the city Code shall apply to the design review board's review of any proposal to place, construct, modify or maintain a wireless communications facility or other over the air radio transmission or radio reception facility in the public rights-of-way.

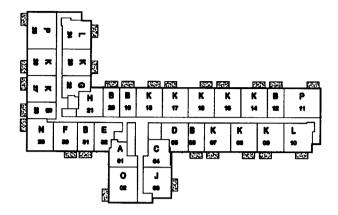
  Not Applicable

#### **STAFF ANALYSIS:**

The applicant is proposing exterior façade modifications to existing balconies of a sixteen-story building. Specifically, the applicant is proposing two options to replace existing concrete balcony railings on the existing sixteen story building with glass railings or, in the alternative, a combination of glass and concrete railings

For Option 1, the applicant proposes to replace the existing concrete railings located on the south and east elevations (West Avenue and 10<sup>th</sup> Street facing), including the north and south elevation of the east wing, with all clear glass railings, which will result in all of the balconies to be uniformly glass. The Design Review Board approved the replacement of all the balconies on the rear, waterfront facing elevations of the building with all glass railings, pursuant to DRB File No. DRB16-0106. The benefits of all glass railings are that the lighter materials will ensure stronger balconies over time and grander views of Biscayne Bay for the unit owners. The repairs will also properly secure the balconies to the structural wall of the building, thus greatly improving the integrity of the balconies. The drawback of all glass railings, is that the the strong horizontal architectural element of the concrete balconies of Melvin Grossman's 1966 design would be permanently removed.

For Option 2, the applicant proposes a hybrid design for the balcony railings on the south and east elevations (West Avenue and 10<sup>th</sup> Street facing), including the north and south elevation of the east wing. For these balconies, the long ends across from the entrances to the units will have all clear glass railings and the two short ends will contain opaque glass railings. This alternative still affords views of the waterway and lightens the load on the balconies for structural integrity. In addition, since the south elevation may be viewed in passing from the City's right-of-way (West Avenue and 10<sup>th</sup> Street), the applicant maintains that this option will make the east ends of the south balconies preserve the appearance of the existing balconies as seen from the adjacent streets.



#### FLOOR PLAN (TYP)

Although staff would prefer to maintain the original balcony designs throughout the buildings, it is understandable that the applicant would want to replace the concrete railing balconies on the predominately western facing elevations with glass railings in order to take advantage of Bay views. Consequently, staff did not object to the proposed glass railing replacements on the building elevations which do not face West Avenue or 10<sup>th</sup> Street, for a total of 224 balconies, and supported the application that was approved in March 07, 2017. However, staff does not recommend approval of same in this application. The original design breaks up the scale of the large building. The alternative option (option 2) does not evoke the original design of the balconies, and more importantly, does not maintain the depth and shadow lines of the original design.

On the street facing elevations (West Avenue and 10<sup>th</sup> Street) the solid balconies act as important framing elements to the central expanse of glazing, and staff believes that replacing these balconies with clear glass is inconsistent with the defining architectural character of the elevation of the existing building.

Staff would recommend that the all of the balconies be restored with the concrete balcony walls and therefore recommends that the application be <u>denied</u>.

#### **RECOMMENDATION:**

In view of the foregoing analysis and the inconsistencies with the aforementioned Design Review criteria, staff recommends the application be **DENIED**.

TRM/JGM

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## DESIGN REVIEW BOARD City of Miami Beach, Florida

MEETING DATE: June 06, 2017

FILE NO: DRB17-0144

PROPERTY: 1000 West Avenue – Mirador South

APPLICANT: Mirador 1000 Condominium Association

LEGAL: The South 150' of Lot 9 and all of Lot 10, Block 80, a subdivision of Block

Eighty of the Alton Beach Realty Company, A part of the Alton Beach Bay Front Subdivision, According to the Plat Thereof, as recorded in Plat Book 6 at Page 12, of the Public Records of Miami-Dade County, Florida.

IN RE: The application requesting Design Review Approval for façade

modifications of an existing sixteen-story building. Specifically, to replace existing concrete balcony railings on the south, east and north elevations of the building with clear glass railings or, in the alternative, a combination of clear glass railings on the long ends of the balconies and opaque glass

railings on the short ends of the balconies.

#### ORDER

The City of Miami Beach Design Review Board makes the following FINDING OF FACT, based upon the evidence, information, testimony and materials presented at the public hearing and which are part of the record for this matter:

Based on the plans and documents submitted with the application, testimony and information provided by the applicant, and the reasons set forth in the Planning Department Staff Report, the project as submitted is inconsistent with Design Review Criteria 1-3, 5-10 and 12 in Section 118-251 of the Miami Beach Code.

IT IS HEREBY ORDERED, based upon the foregoing finding of fact, the evidence, information, testimony and materials presented at the public hearing, which are part of the record for this matter, and the staff report and analysis, which are adopted herein, including the staff recommendation, that the Application for Design Review approval is **DENIED WITH PREJUDICE** for the above-referenced project.

Dated this day of, 20	Dated this	day of	, 20
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DESIGN REVIEW BOARD THE CITY OF MIAMI BEACH, FLORIDA

B	Y:	
	JAMES G. MURPHY	
	CHIEF OF URBAN DESIGN	
	FOR THE CHAIR	
STATE OF FLORIDA )		
COUNTY OF MIAMI-DADE )		
The foregoing instrument was acknowled	edged before me this	day of
	James G. Murphy, Chief of Urb	
Department, City of Miami Beach, Floric Corporation. He is personally known to	da, a Florida Municipal Corporat	
		Marian Caranta
	NOTARY PUBLIC	
	Miami-Dade County, Florida	
Approved As To Form:	Miami-Dade County, Florida	
Approved As To Form:	Miami-Dade County, Florida	
Approved As To Form: City Attorney's Office:	Miami-Dade County, Florida	)
City Attorney's Office:	Miami-Dade County, Florida My commission expires:(	)
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railings on the short ends of the balconies.

#### ORDER

The City of Miami Beach Design Review Board makes the following FINDINGS OF FACT, based upon the evidence, information, testimony and materials presented at the public hearing and which are part of the record for this matter:

#### I. Design Review

- A. The Board has jurisdiction pursuant to Section 118-252(a) of the Miami Beach Code. The property is not located within a designated local historic district and is not an individually designated historic site.
- B. Based on the plans and documents submitted with the application, testimony and information provided by the applicant, and the reasons set forth in the Planning Department Staff Report, the project as submitted is inconsistent with Design Review Criteria 4 in Section 118-251 of the Miami Beach Code.
- C. The project would remain consistent with the criteria and requirements of Section 118-251 if the following conditions are met:
  - 1. Revised elevation, site plan and floor plan drawings shall be submitted to and approved by staff; at a minimum, such drawings shall incorporate the following:
    - a. The existing concrete balcony railings on the south, east and north elevations of the building shall be permitted to be replaced with all clear glass railings, as reflected in the plans submitted for Option 1.

- b. Fully and carefully designed details for the proposed balconies shall be submitted; the method of railing connection to the slab, as well material finishes and dimensions shall be provided, in a manner to be reviewed and approved by staff.
- c. Color samples for the glass railing shall be submitted for the review and approval of staff.
- d. A copy of all pages of the recorded Final Order shall be scanned into the plans submitted for building permit, and shall be located immediately after the front cover page of the permit plans.
- e. Prior to the issuance of a Certificate of Occupancy, the project Architect shall verify, in writing, that the subject project has been constructed in accordance with the plans approved by the Planning Department for Building Permit.

In accordance with Section 118-262, the applicant, or the city manager on behalf of the city administration, or an affected person, Miami Design Preservation League or Dade Heritage Trust may seek review of any order of the Design Review Board by the city commission, except that orders granting or denying a request for rehearing shall not be reviewed by the commission.

#### II. Variance(s)

A. No variance(s) were filed as part of this application.

### III. General Terms and Conditions applying to both 'I. Design Review Approval and 'II. Variances' noted above.

- A. A Construction Parking and Traffic Management Plan (CPTMP) shall be approved by the Parking Director pursuant to Chapter 106, Article II, Division 3 of the City Code, prior to the issuance of a Building Permit.
- B. The final building plans shall meet all other requirements of the Land Development Regulations of the City Code.
- C. The Final Order shall be recorded in the Public Records of Miami-Dade County, <u>prior</u> to the issuance of a Building Permit.
- D. Satisfaction of all conditions is required for the Planning Department to give its approval on a Certificate of Occupancy; a Temporary Certificate of Occupancy or Partial Certificate of Occupancy may also be conditionally granted Planning Departmental approval.
- E. The Final Order is not severable, and if any provision or condition hereof is held void or unconstitutional in a final decision by a court of competent jurisdiction, the order shall be returned to the Board for reconsideration as to whether the order meets the criteria for approval absent the stricken provision or condition, and/or it is appropriate to modify the remaining conditions or impose new conditions.

- F. The conditions of approval herein are binding on the applicant, the property's owners, operators, and all successors in interest and assigns.
- G. Nothing in this order authorizes a violation of the City Code or other applicable law, nor allows a relaxation of any requirement or standard set forth in the City Code.

IT IS HEREBY ORDERED, based upon the foregoing findings of fact, the evidence, information, testimony and materials presented at the public hearing, which are part of the record for this matter, and the staff report and analysis, which are adopted herein, including the staff recommendations, which were amended and adopted by the Board, that the **application** is GRANTED for the above-referenced project subject to those certain conditions specified in Paragraph I, II,III of the Findings of Fact, to which the applicant has agreed.

PROVIDED, the applicant shall build substantially in accordance with the plans, entitled "Proposed Balcony Railings for Mirador 1000 Condominium 1000 West Avenue: PART TWO" as prepared by design architects **Castellanos Design Studio** signed, sealed and dated April 06, 2017, and as approved by the Design Review Board, as determined by staff.

When requesting a building permit, the plans submitted to the Building Department for permit shall be consistent with the plans approved by the Board, modified in accordance with the conditions set forth in this Order. No building permit may be issued unless and until all conditions of approval that must be satisfied prior to permit issuance, as set forth in this Order, have been met.

The issuance of the approval does not relieve the applicant from obtaining all other required Municipal, County and/or State reviews and permits, including final zoning approval. If adequate handicapped access is not provided on the Board-approved plans, this approval does not mean that such handicapped access is not required. When requesting a building permit, the plans submitted to the Building Department for permit shall be consistent with the plans approved by the Board, modified in accordance with the conditions set forth in this Order.

If the Full Building Permit for the project is not issued within eighteen (18) months of the meeting date at which the original approval was granted, the application will expire and become null and void, unless the applicant makes an application to the Board for an extension of time, in accordance with the requirements and procedures of Chapter 118 of the City Code; the granting of any such extension of time shall be at the discretion of the Board. If the Full Building Permit for the project should expire for any reason (including but not limited to construction not commencing and continuing, with required inspections, in accordance with the applicable Building Code), the application will expire and become null and void.

In accordance with Chapter 118 of the City Code, the violation of any conditions and safeguards that are a part of this Order shall be deemed a violation of the land development regulations of the City Code. Failure to comply with this **Order** shall subject the application to Chapter 118 of the City Code, for revocation or modification of the application.

Dated this	day of	20

В	Y:	
	JAMES G. MURPHY	
	CHIEF OF URBAN DESIGN	
	FOR THE CHAIR	
STATE OF FLORIDA )	â	
COUNTY OF MIAMI-DADE )		
The foregoing instrument was acknowled	edged before me this	day of
20 by	James G. Murphy, Chief of Urb	an Design. Planning
Department, City of Miami Beach, Flori	da, a Florida Municipal Corporal	tion, on behalf of the
Corporation. He is personally known to	me.	
		en en State en State en
	NOTARY PUBLIC	
	Miami-Dade County, Florida My commission expires:	
Annual As Ta Face		
Approved As To Form: City Attorney's Office:	<u> </u>	)
Filed with the Clerk of the Design Revie	ew Board on	( )
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