

MIAMI BEACH

PLANNING DEPARTMENT

Staff Report & Recommendation

PLANNING BOARD

TO: Chairperson and Members
Planning Board

DATE: February 28, 2017

FROM: Thomas R. Mooney, AICP
Planning Director



SUBJECT: **PB16-0066 f.k.a. File No. 1929. 1601 Drexel Avenue – Time Out Market.**

The applicant, 420 Lincoln Road Development, LLC, is requesting a modification to a previously issued Conditional Use Permit for a parking structure with commercial/retail uses on the ground floor. Specifically, the applicant is requesting to increase the number of seats previously approved and for the operation of a Neighborhood Impact Establishment, and including an Outdoor Entertainment Establishment, pursuant to Section 118, Article IV of the City Code.

RECOMMENDATION

Approval with conditions.

BACKGROUND

July 28, 2009

The Planning Board Granted a Conditional Use Permit to build a parking structure with commercial/retail uses on the ground floor.

January 24, 2017

The proposed application came before the Board and was continued to a date certain of February 28, 2017, as requested by the applicant.

ZONING / SITE DATA

Legal Description:

Lots 6, 7, 8, 9, and 10, Block 53, Pine Ridge Subdivision Plat Book 6, Page 34 of the Public Records of Miami-Dade County Florida

Zoning:

CD-3, Commercial High Intensity Zoning District.

Project site size:

16,148 Square Feet approximately

Land Uses:

See zoning/site map at the end of the report
Subject Site: Commercial/retail with a parking structure above.

North: Commercial

South: Residential apartment building

East: Residential apartment building

West: Residential apartment buildings

THE PROJECT

The applicant has submitted revised plans entitled "Time Out Market – Miami Beach", as prepared by Urban Robot Associates, dated November 28, 2016. The proposal consists of a proposed tenant to take over the existing entire ground floor space providing a concept of a market with various cooking areas where patrons share communal tables.

320 Seats are proposed on the interior of the premises and 144 seats on the exterior along Drexel Avenue. A DJ / Live Entertainment is proposed on the interior of the establishment, and the existing fixed storefront windows are proposed to be replaced with operable folding windows. Required parking will be accommodated fully within the existing parking garage.

COMPLIANCE WITH CONDITIONAL USE REVIEW GUIDELINES:

Conditional Uses may be approved in accordance with the procedures and standards set forth in the City Code Art. 4, Sec. 118-191 and Sec. 118-192:

1. **The Use is consistent with the Comprehensive Plan or Neighborhood Plan if one exists for the area in which the property is located.**

Consistent –The request is consistent with the Comprehensive Plan.

2. **The intended Use or construction would not result in an impact that would exceed the thresholds for the levels of service as set forth in the Comprehensive Plan.**

Partially Consistent – The proposal should not result in an impact that would exceed the thresholds for the levels of service as set forth in the Comprehensive Plan. Traf Tech Engineering, Inc. was retained by the applicant to conduct a traffic study. FTE, Inc. was selected by the City and paid by the applicant to conduct a peer review. See Traffic Study and the transportation memo for the full conclusion and recommendations.

3. **Structures and uses associated with the request are consistent with this Ordinance.**

Consistent – The project as proposed appears to comply with the Land Development Regulations of the City Code for the CD-3 district. This comment shall not be considered final zoning review or approval. This and all zoning matters shall require final review and verification prior to the issuance of a building permit.

4. **Public health, safety, morals and general welfare would not be adversely affected.**

Partially Consistent –The proposed establishment may adversely affect the general welfare of nearby residents if traffic, noise and other issues are not controlled. As previously approved, conditions regarding the operation were put in place in order to mitigate any negative impacts.

5. **Adequate off-street parking facilities would be provided.**

Consistent – As previously approved, all required parking for this establishment would be provided within the garage attached to the structure. In addition, it is expected that many patrons will arrive by bicycle, on foot, taxi, or hired car.

6. **Necessary safeguards would be provided for the protection of surrounding property, persons, and neighborhood values.**

Partially Consistent – Staff is recommending conditions to mitigate any adverse impacts from traffic, noise, and other issues on the surrounding neighbors.

7. **The concentration of similar types of uses would not create a negative impact on the surrounding neighborhood. Geographic concentration of similar types of conditional uses should be discouraged.**

Partially Consistent – There are several other restaurant uses and NIE's and entertainment venues in the neighborhood. However the proximity to the residential uses across from Drexel Avenue and 16th Street could create a negative impact as a result of this request. Staff is recommending conditions to mitigate any adverse impact.

NEIGHBORHOOD IMPACT ESTABLISHMENT REVIEW GUIDELINES

In accordance with Sec. 142-1362 of the Miami Beach City Code, in reviewing an application for an outdoor entertainment establishment, open air entertainment establishment or a neighborhood impact establishment, the Planning Board shall apply the following supplemental review criteria in addition to the standard review guidelines for conditional uses pursuant to chapter 118, article IV:

- (1) **An operational/business plan which addresses hours of operation, number of employees, menu items, goals of business, and other operational characteristics pertinent to the application.**

The LOI submitted with the application details the proposed operation of the venue. Also, see analysis in this report.

- (2) **A parking plan which fully describes where and how the parking is to be provided and utilized, e.g., valet, self-park, shared parking, after-hour metered spaces and the manner in which it is to be managed.**

The applicant has indicated that all the required parking for this establishment is provided within the garage attached to the structure. No valet services are expected for this facility.

- (3) **An indoor/outdoor crowd control plan which addresses how large groups of people waiting to gain entry into the establishment, or already on the premises would be controlled.**

As proposed, there is adequate space in the exterior and interior of the property for a continual flow of patrons. The applicant indicates in the LOI that the venue will include communal seating so there is no need to wait to be seated, and no queuing would occur on the sidewalk.

- (4) **A security plan for the establishment and any parking facility, including enforcement of patron age restrictions.**

Per LOI and operational plan, the applicant indicates that the tenants will provide security personnel to assist maintaining the level of service and the staff will be trained in security measures, however it is not clear how many security staff will be hired.

- (5) **A traffic circulation analysis and plan which details the impact of projected traffic on the immediate neighborhood and how this impact is to be mitigated**

See the traffic study prepared by Traf Tech Engineering for the full details. Please refer to the separate memo provided by the Transportation Department.

(6) A sanitation plan which addresses on-site facilities as well as off-premises issues resulting from the operation of the establishment.

Per LOI and operational plan, trash pick-up would take place in a separate, air-conditioned, enclosed garbage room along the east side of the subject space, which is completely contained within an interior, private alley area. See the architectural drawings for the exact location.

(7) A noise attenuation plan which addresses how noise would be controlled to meet the requirements of the noise ordinance.

The applicant provided a Sound Study prepared by the Audio Bug, Inc and a peer review was provided by Arpeggio Acoustic Consulting, LLC. See attached report, review, and analysis. The peer review notes several areas of concern regarding potential negative impacts on the residential properties located on the west side from Drexel Avenue.

(8) Proximity of proposed establishment to residential uses.

There are residential buildings to the west of the proposed venue on Drexel Avenue and to the south of 16th Street. Due to the proximity to residential uses, staff is recommending conditions to mitigate any potential negative impacts from the operations of this proposed project on surrounding properties.

(9) Cumulative effect of proposed establishment and adjacent pre-existing uses.

There are no NIE's in close proximity to this venue. No cumulative effect as a result of this request is expected

STAFF ANALYSIS

The applicant is proposing a market type restaurant incorporating various cooking areas and bar areas. Patrons will share communal tables indoors and regular tables outdoors with entertainment proposed within the interior. The proposed occupant content exceeds 300 persons.

Operation

Time Out Market's proposed hours of operation are:

Indoor Restaurant:	Sunday-Thursdays Fridays-Saturdays	from 7:30 AM to 1:00 AM from 7:30 AM to 2:00 AM
Outdoor Restaurant: (Side Walk Café)	Sunday-Thursdays Fridays-Saturdays	from 7:30 AM to 10:00 PM from 7:30 AM to 12:00 AM
Operational Windows:	Sunday-Thursdays Fridays-Saturdays	from 7:30 AM to 9:00 PM from 7:30 AM to 10:00 PM

According to the proposed hours of operation, the applicant expects to have 15 cooking stations with the following staff levels:

Breakfast:	18 Staff Members
Lunch:	71 Staff Members
Dinner:	76 Staff Members

The applicant has submitted the restaurant/bar's concept plan, as well as a sample menu, and other operational characteristics.

Access and Crowd Control

Patrons would enter and exit the venue through the main entrances, one entrance is located at the southeast corner of 16th Street and Drexel Avenue and the other one located along Drexel Avenue.

The applicant indicates in the LOI that the venue boast communal seating so there is no need to wait to be seated, and no queuing of patrons is anticipated on the sidewalk.

Sound

It is important to note that the subject property is zoned CD-3 (Commercial High Intensity), and the properties to the west are zoned RM-1 (Residential Multifamily Low Intensity), and to the south are zoned RO (Residential Office). The site and the surrounding area are also located within the Flamingo Park Local Historic District and National Register Architectural District. As was recognized in 2009, when the initial garage and accessory commercial use was reviewed and approved by the Board, conditions were placed upon the subject property in order to minimize potential negative impacts from the commercial development within the adjacent residential neighborhood to the west and south. As it pertains to impacts from commercial uses, the following conditions were placed on the subject site when the CUP for the garage was approved:

14. Eating and drinking establishments that may be proposed for this site may include a full service restaurant, ice cream shop or coffee shop or similar; however the aggregate number of seats, including sidewalk café seating shall be limited to 150 seats.
15. "Entertainment," as defined in the City Code, shall not be permitted on the premises.

As part of this application, the applicant is proposing to remove the above noted conditions which limit the number of seats, and remove the prohibition on entertainment.

As required, a sound study to evaluate the potential impacts of noise generated by the proposed venue on adjacent neighbors was prepared by The Audio Bug (included in the application). Audio Bug concluded that "the Time Out Market will most likely never impact the surrounding residential properties. Arpeggio Acoustic Consulting, LLC provided a peer review of the sound study. Highlights from the peer review are provided below:

- "...we do disagree with the conclusion that the "Venue will have little adverse impact on the neighboring residential properties."
- "The Report (from *The Audio Bug, Inc.*) correctly asserts that sound would be "very audible" across the street when venue's windows are open."
- "Even with the windows closed, music will be audible on the west side of Drexel Avenue."
- "Finally, although potentially not as big an issue as the transmission of music to the west side of Drexel Avenue, there is the potential for patron noise. The sound study report is

silent on the fact that diners on the sidewalk across the street from apartments may create significant sound through conversation and movement of plates, glasses, and silverware.”

Due to the close proximity of the proposed venue to the nearby residential uses, and in order to address the noise concerns expressed in the report prepared by Arpeggio Consulting, LLC., staff would strongly recommend that any approval include the following conditions:

1. The proposed operable windows shall be prohibited.
2. Double-Door vestibules shall be required for all patron access points, with the exception of the emergency egress door noted on the northwest corner of the commercial space.
3. Outdoor seating shall be limited to 80 seats.
4. Outdoor seating shall be prohibited before 8am and after 10pm, seven days a week.
5. Bussing stations shall be prohibited outside.
6. In order to minimize noise within the venue, acoustic absorbing materials shall be placed in the ceiling.
7. Exterior speakers shall be prohibited.

Sanitation and Deliveries

As previously approved, trash pick-up and deliveries are taking place on site, using the alley/driveway on the east side of the property, All refuse will be wheeled from the existing air conditioned, enclosed garbage room. Deliveries are proposed between 8:00 AM to 5:00 PM, however the previous approved CUP (condition # 18) restricts the hours from 9:00 AM to 6:00 PM. Staff has no objections to these modified hours.

Traffic and Parking

Required parking for the proposed venue would be accommodated in the parking garage within the building. No valet services are expected for this restaurant use, however outside valet operators are permitted to utilize the excess parking spaces within the garage. It is expected that many patrons will arrive by bicycle, on foot, taxi, or hired car. Per Architectural plans submitted there are 17 bicycle spaces in the garage but is not clear if these spaces are for the employees. Staff recommends that additional bicycle parking be provided on the exterior of the premises.

STAFF RECOMMENDATION

In view of the foregoing analysis, staff recommends that the application for the modifications to the Conditional Use Permit for a Neighborhood Impact Establishment be approved, subject to the conditions enumerated in the attached draft order.

TRM/MAB/AG

ZONING SITE MAP



City of Miami Beach Planning Board
File No. PB16-0066 f.k.a. PB1929
1601 Drexel Avenue



The applicant, 420 Lincoln Road Development, LLC, is requesting a modification to a previously issued Conditional Use Permit for a parking structure with commercial/retail uses on the ground floor. Specifically, the applicant is requesting to increase the number of seats previously approved and for the operation of a Neighborhood Impact Establishment, and including an Outdoor Entertainment Establishment, pursuant to Section 118, Article IV of the City Code.

MIAMI BEACH
PLANNING DEPARTMENT

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**PLANNING BOARD
CITY OF MIAMI BEACH, FLORIDA**

PROPERTY: 1601 - 1619 Drexel Avenue
Lincoln East Parking Garage – Time Out Market

FILE NO. PB16-0066 f.k.a. File No. 1929

IN RE: The applicant, 420 Lincoln Road Development, LLC, requested a modification to a previously issued Conditional Use Permit for a parking structure with commercial/retail uses on the ground floor. Specifically, the applicant is requesting to increase the number of seats previously approved and for the operation of a Neighborhood Impact Establishment, including an Outdoor Entertainment Establishment, pursuant to Section 118, Article IV of the City Code.

LEGAL

DESCRIPTION: Lots 6, 7, 8, 9, and 10, Block 53, Pine Ridge Subdivision Plat Book 6, Page 34 of the Public Records of Miami-Dade County Florida

MEETING DATE: July 28, 2009; February 28, 2017

MODIFIED CONDITIONAL USE PERMIT

The applicant, 420 Lincoln Road Development, LLC, filed an application with the Planning Director to modify a previously approved Conditional Use Permit for a parking structure with commercial/retail uses on the ground floor. The total floor area of the structure is approximately 195,793 gross square feet. Specifically, the applicant requested to increase the number of seats previously approved and for the operation of a Neighborhood Impact Establishment, including an outdoor entertainment establishment, pursuant to Section 118, Article IV of the City Code. Notice of the request was given as required by law and mailed out to owners of property within a distance of 375 feet of the exterior limits of the property upon which the application was made.

The Planning Board of the City of Miami Beach makes the following FINDINGS OF FACT, based upon the evidence, information, testimony and materials presented at the public hearing and which are part of the of the record for this matter:

That the property in question is located in the CD-3, Commercial High Intensity zoning district;

That the use is consistent with the Comprehensive Plan for the area in which the property is located;

That the intended use or construction will not result in an impact that will exceed the thresholds for the levels of service as set forth in the Comprehensive Plan;

That structures and uses associated with the request are consistent with the Land Development Regulations;

That the public health, safety, morals, and general welfare will not be adversely affected;

That necessary safeguards will be provided for the protection of surrounding property, persons, and neighborhood values.

IT IS THEREFORE ORDERED, based upon the foregoing findings of fact and the staff report and analysis, which are adopted herein, including the recommendations, that the Conditional Use Permit be modified as requested, upon the following conditions to which the applicant has agreed: Underlining denotes new language and ~~strike through~~ denotes stricken language from the previous Order.

1. The Planning Board shall maintain jurisdiction of this Conditional Use Permit. If deemed necessary, at the request of the Planning Director, the applicant shall provide a progress report to the Board. The applicant shall appear before the Planning Board for a progress report within 90 days from the issuance of the BTR for the ground floor venue. The Board reserves the right to modify the Conditional Use approval at the time of a progress report in a non-substantive manner, to impose additional conditions to address possible problems and to determine the timing and need for future progress reports. This Conditional Use is also subject to modification or revocation under City Code Sec. 118-194 (c).
2. This Modified Conditional Use Permit is issued to 420 Lincoln Road Development, Inc. as owner of the property. Time Out Market as tenant and operator of this Neighborhood Impact Establishment consisting of a restaurant and alcoholic beverage establishment, with an occupant content of over 300 persons. Any change of operator or 50% (fifty percent) or more stock ownership, partnership interest, or the equivalent, shall require review and approval by the Planning Board as a modification to this Conditional Use Permit. Subsequent owners and operators shall be required to appear before the Board to affirm their understanding of the conditions listed herein.
3. The patron occupant load shall be determined by the Fire Marshall. The applicant shall obtain a final occupant load from the City before the issuance of a Business Tax Receipt. This Modified Conditional Use Permit authorizes a total of approximately 400 seats (320 interior and 80 exterior).
4. The conditions of approval of this Conditional Use Permit are binding on the applicant, the property owners and all successors in interest and assigns.
5. This Conditional Use Permit is issued for the construction and operation of a main use parking garage with approximately 492 parking spaces and approximately 16,000 square feet of retail space. The parking spaces are to be allocated as follows: (A) 175 parking spaces to fulfill the required parking for the New World Symphony expansion; (B) ~~54~~ 80 parking spaces to fulfill the required parking for the ~~retail~~ restaurant space; and (C) the remainder of the parking spaces for public use, including the valet parking authorized in Condition No. ~~8~~ 19. When and to the extent that the parking spaces here allocated to the New World Symphony and/or to retail space are not needed for those purposes, they shall be made available for public use.
6. Prior to the issuance of a CO, CU, or BTR for the uses approved herein, the applicant shall obtain a building permit and complete the following:

- a. All windows at the first level of the structure shall be fixed and non-operable.
 - b. Double-Door vestibules shall be required for all patron access points, with the exception of the emergency egress door noted on the northwest corner of the commercial space.
 - c. In order to minimize noise within the venue, acoustic absorbing materials shall be placed in the ceiling.
 - d. The location of deliveries and trash collection shall be indicated on the Building Permit plans, subject to the review and approval of staff.
7. The Applicant agrees to the following operational conditions for all permitted and accessory uses and shall bind itself, lessees, permittees, concessionaires, renters, guests, users, and successors and assigns and all successors in interest in whole or in part to comply with the following operational and noise attenuation requirements and/or limitations. The applicant shall ensure through appropriate contracts, assignments and management rules that these restrictions are enforced and the applicant agrees to include the rules and regulations set forth in these conditions in any contract or assignment:
- a. A complete business/operation plan that includes all details of the operation, as well as security and crowd control, shall be submitted to staff for review and approval prior to the CO or issuance of the BTR, whichever occurs first.
 - b. Any "wet T-shirt," "thong", "bikini" or similar type of events shall be prohibited.
 - c. Street flyers and handouts shall not be permitted, including handbills from third-party promotions.
 - d. The applicant shall be responsible for maintaining the areas adjacent to the facility, such as the sidewalk and the areas of the street adjacent to the property at all times. When sweeping the sidewalk in front of the establishment, the personnel doing the sweeping shall ensure that they do not merely push the refuse in front of another building, but pick up all trash and dispose of it appropriately. In addition, at the end of business each day sidewalks shall be swept and hosed down.
 - e. The applicant shall submit to Planning staff for review and approval a delivery plan and waste removal plan, including the hours of operation, which does not negatively impact the residents across the street, prior to the issuance of a building permit. No trash pick-up shall be permitted before 8:00 AM or after 6:00 PM.
 - f. All trash containers shall utilize rubber wheels, as well as a path consisting of a surface finish that reduces noise, in a manner to be reviewed and approved by staff.
 - g. All trash rooms shall be air conditioned and sound-proofed in a manner to be approved by staff. The doors to the trash rooms shall remain closed and secured when not in use and all trash dumpsters shall be closed at all times except when in use.

- h. Except as may be required for fire or building code/Life Safety Code purposes, no speakers of any kind, shall be affixed to, installed, or otherwise located on the exterior of the premises within the boundaries of the project.
- i. All DJ and/or live entertainment shall only occur within the interior of the property.
- j. Security staff shall monitor patron circulation and occupancy levels during the hours of operation.
- k. No patrons shall be allowed to queue on the sidewalk or public right-of-way.
- l. The hours of operation for the interior shall be limited to 7 AM to 12 AM and may be reduced, but the kitchen shall remain open during all hours of operation.
- m. The sidewalk café on Drexel Avenue shall not exceed 80 seats, or such less number as may be approved by the City, and shall not operate before 8 AM or after 10 PM daily.
- n. Bussing stations shall not be permitted on the exterior of the premises.
- o. After normal operating hours the establishment shall remain closed and no patrons or other persons, other than those employed by the establishment, shall remain therein between closing and 7:30 AM.
- p. All trash pick-up shall occur from the designated area adjacent to the trash room on the east alley.
- q. Delivery and service operations will not be conducted from the street. The alley/driveway on the east side of the property will be used only for operations related to the servicing of Block 53. The private alley on the north side of the property will be used only for operations related to the servicing of Block 53. Signs will be posted at the access points of both the east alley/drive and the north private alley to advise the general public of these restrictions.
- r. All deliveries and garbage pickup shall be conducted directly on site and not on the street. The trash/garbage container shall have rubber wheels and shall not be permitted to be wheeled to curbside for pick-up. A high-level trash/garbage compacting device shall be located in an air-conditioned trash/garbage holding room within the facility. Garbage pickup shall be between ~~9:00~~ 8:00 a.m. and 6:00 p.m.
- s. Entry to and exit from the parking garage shall be on 16th Street, through a driveway with three lanes: one for entry, one for exit, and one that can be reversed when necessary. Entry shall be obtained by a push-button ticket dispenser and arm gate.
- t. A "Do Not Block Sidewalk" sign shall be posted and maintained at the entrance of the garage; directional signs shall be posted at each of the access points of the north alley and east service corridor; pedestrian and bicycle path warning signs shall be posted at the garage exit, the north alley exit, and the east service corridor exit; and

signs prohibiting tire-screeching and unnecessary horn-honking shall be posted at the garage entrance. All such signage shall be subject to staff review and approval.

- u. The house sound system shall be installed and set in such a manner as to limit the acoustical output of the system and have password protected security on all controls at all times in accordance with the design intent and recommendations of the sound system study submitted as part of this application. The equipment and installation plan for the sound system, including the location of all speakers and sound level controls shall be submitted for the review and approval of the Planning Department. Prior to the issuance of the Business Tax Receipt (BTR), the sound system shall be tested under the supervision of a qualified acoustical professional and the City's sound study peer reviewer, to ensure that all aspects of the system's performance comply with the design intent and recommendations of the sound system study submitted as part of this application.
 - v. A final report issued by such acoustical consultant shall be submitted to staff prior to the issuance of a BTR. Additionally, 60 days after the issuance of a BTR, the sound systems in the facility shall be tested by a qualified acoustic professional, and a report shall be submitted to the Planning Department for review demonstrating that the system's performance still complies with the design intent and recommendations of the sound system study submitted as part of this application.
 - w. Any person or entity operating pursuant to this conditional use permit shall post the operating conditions identified in the permit or the full conditional use permit in a conspicuous place in or about the premises where it may be seen upon inspection by any official of the city. For failure to do so, such person or entity may be issued a notice of violation and fined as if it were operating without the conditional use permit, as if it were not issued.
8. The conditions of approval for this Conditional Use Permit are binding on the applicant, the property owners, operators, and all successors in interest and assigns. Substantial modifications to the plans submitted and approved as part of the application, as determined by the Planning Director or designee, may require the applicant to return to the Board for approval.
9. The City's concurrency requirements can be achieved and satisfied through payment of mitigation fees or by entering into an enforceable development agreement with the City. The Transportation and Concurrency Management Division shall make the determination of the project's fair-share mitigation cost. A final concurrency determination shall be conducted prior to the issuance of a Building Permit. Mitigation fees and concurrency administrative costs shall be paid prior to the project receiving any Building Permit. Without exception, all concurrency fees shall be paid prior to the issuance of a Temporary Certificate of Occupancy or Certificate of Occupancy.
10. The applicant shall obtain a Certificate of Occupancy prior to the issuance of a Business Tax Receipt.
11. The applicant shall satisfy outstanding liens and past due City bills, if any, to the satisfaction of the City prior to the issuance of an occupational license to operate this entertainment establishment.

12. Without in any manner limiting the general rights of the Planning Director or the Planning Board to recall the owner or operator or to modify this Conditional Use Permit, the Planning Board shall retain the right to call the owner or operator back before them and modify the hours of operation or the occupant load should there be valid complaints about loud, excessive, unnecessary, or unusual noise.
13. Substantial modifications to the plans submitted and approved as part of the application, as determined by the Planning Director or designee, may require the applicant to return to the Board for approval of the modified plans.
14. A sight distance review in relation to the proposed wall to be located on the east side of the 16th Street service corridor shall be provided prior to the issuance of a building permit, as well as a brief memorandum of the engineering review by the traffic consultant as to what effect it would have on providing adequate visibility for exiting driveway traffic looking east.
- ~~15. The applicant shall explore with the Public Works Department the feasibility of creating a dedicated right-hand turn lane at the N.E. corner of 16th Street and Drexel Avenue.~~
16. Driveway control plans for garage access shall be submitted to staff for review and approval when more than usual driveway usage, such as but not limited to New World Symphony functions or other special events is to occur.
17. Storage of vehicles by valet operators for off-site facilities shall be permitted.
18. The off-street parking requirements for the commercial/retail spaces, inclusive of any restaurant that may be located on the premises shall be satisfied only within the garage. Required parking for off-site venues, with the exception of 175 spaces that will fulfill the required parking for the New World Symphony expansion, shall not be satisfied at this garage, except for required parking for any use on the same block.
19. Eating and drinking establishments that may be proposed for this site may include a full service restaurant, ice cream shop or coffee shop or similar; however the aggregate number of seats, including sidewalk café seating shall be limited to ~~450~~ 400 seats.
- ~~20. "Entertainment," as defined in the City Code, shall not be permitted on the premises.~~
21. As proposed, the garage operation will be 24 hours per day, seven days a week. Accessibility for public use, including the valet parking authorized in Condition No. 8 19 shall be available at all times. The facility shall be equipped with a security system and personnel on-site 24 hours per day, seven days a week monitoring the garage operation to assure the safety and security of individuals and vehicles, as well as compliance with this Conditional Use Permit.
22. The required security plan shall be submitted to staff for review and approval prior to the issuance of a Business Tax Receipt.
23. The applicant shall submit an MOT (Method of Transportation) to Public Works Department staff for review and approval prior to the issuance of a building permit. The MOT shall address any traffic flow disruption due to construction activity on the site.

24. A landscape plan for the entire site, prepared by a Professional Landscape Architect, inclusive of street trees in accordance with the City of Miami Beach Master Street Tree Plan, shall be submitted to and approved by staff prior to the issuance of a building permit. The landscaping that may be proposed for the edge along the low wall to be located on the east side service corridor shall be reviewed as part of the landscape plan.
- ~~25. A final concurrency determination shall be conducted prior to the issuance of a Building Permit. Mitigation fees and concurrency administrative costs shall be paid prior to the project receiving any Building Permit.~~
- ~~26. Prior to the issuance of a building permit, the applicant shall participate in a Transportation Concurrency Management Area Plan (TCMA Plan), or other successor or substitute transportation mitigation program adopted by the City for this purpose, as determined by City staff, including payment of a mobility fee, if deemed necessary, by paying its fair share cost, as may be determined by the Concurrency Management Division.~~
27. The applicant shall obtain a full building permit within 18 months from the date of the meeting, and the work shall proceed in accordance with the Florida Building Code. Extensions of time for good cause, not to exceed a total of one year for all extensions, may be granted by the Planning Board.
28. The applicant shall resolve outstanding violations and fines, if any, prior to the issuance of a building permit for the parking facility.
29. The Planning Board shall retain jurisdiction to call the operators back before them without the requirement of a modification hearing as provided for in Section 118-194(c) and impose new conditions, modify the hours of operation, and noise conditions should there be issuance of written warnings and/or notices of violation (as determined by Code Compliance) about loud, excessive, unnecessary noise.
30. A violation of Chapter 46, Article IV, "Noise," of the Code of the City of Miami Beach, Florida (a/k/a "noise ordinance"), as may be amended from time to time, shall be deemed a violation of this Conditional Use Permit and subject to the remedies as described in section 118-194, Code of the City of Miami Beach, Florida.
31. This order is not severable, and if any provision or condition hereof is held void or unconstitutional in a final decision by a court of competent jurisdiction, the order shall be returned to the Board for reconsideration as to whether the order meets the criteria for approval absent the stricken provision or condition, and/or it is appropriate to modify the remaining conditions or impose new conditions.
32. This Conditional Use Permit shall be recorded in the Public Records of Miami-Dade County at the expense of the applicant, prior to the issuance of a Building Permit
33. The establishment and operation of this Conditional Use shall comply with all the aforementioned conditions of approval; non-compliance shall constitute a violation of the Code of the City of Miami Beach, Florida, and shall be subject to enforcement procedures set forth in Section 114-8 of said Code and such enforcement procedures as are otherwise available. Any failure by the applicant to comply with the conditions of this Order shall also

constitute a basis for consideration by the Planning Board for a revocation of this Conditional Use.

- 34. Nothing in this order authorizes a violation of the City Code or other applicable law, nor allows a relaxation of any requirement or standard set forth in the City Code.

Dated this _____ day of _____, 2017

PLANNING BOARD OF THE
CITY OF MIAMI BEACH, FLORIDA
BY: _____
Michael Belush,
Chief of Planning and Zoning
For Chairman

STATE OF FLORIDA)
COUNTY OF MIAMI-DADE)

The foregoing instrument was acknowledged before me this _____ day of _____, _____, by Michael Belush, Planning and Zoning Manager of the City of Miami Beach, Florida, a Florida Municipal Corporation, on behalf of the corporation. He is personally known to me.

[NOTARIAL SEAL OR STAMP

Notary:
Print Name:
Notary Public, State of Florida
My Commission Expires:
Commission Number:

Approved As To Form:
Legal Department ()

Filed with the Clerk of the Board on _____ ()

MIAMI BEACH

City of Miami Beach, 1700 Convention Center Drive, Miami Beach, Florida 33139, www.miamibeachfl.gov

TRANSPORTATION DEPARTMENT

MEMORANDUM

TO: Michael Belush, AICP, Planning and Zoning Manager

FROM: Jose R. Gonzalez, PE, Director

DATE: January 24, 2017

SUBJECT: 1601 Drexel Avenue – Traffic Impact Study

Florida Transportation Engineering, Inc. (FTE) was retained by the City to perform a peer review of the Traffic Impact Study (TIS) for the proposed development. Traf Tech Inc. prepared and submitted the TIS for this project.

Time Out Market is a proposed high-turnover restaurant planned with 464 seats that would occupy the vacant space on the first floor of the existing parking garage at the northeast corner of Drexel Avenue and 16th Street. Pedestrian access to the development is located on Drexel Avenue; on-site parking for restaurant patrons will be provided in the existing parking garage.

The roadway system located near the project site includes Washington Avenue, Drexel Avenue, Alton Road, 17th Street, 16th Street, and 15th Street. Near the project site, Washington Avenue, Alton Road, and Drexel Avenue are oriented in the north and south direction. 17th Street, 16th Street, and 15th Street are oriented in the east and west direction. Washington Avenue, Alton Road and 17th Street are four-lane facilities while Drexel Avenue, 16th Street and 15th Street are two-lane roadways.

TRAFFIC ANALYSIS

Six intersections (including the garage entrance driveway) were identified as the locations that will be impacted the most by the proposed project. These intersections include:

1. Washington Avenue & 17th Street (Signalized)
2. Washington Avenue & 16th Street (Signalized)
3. Washington Avenue & 15th Street (Signalized)
4. Drexel Avenue & 16th Street (Signalized)
5. 16th Street and Garage Entrance (Stop controlled)
6. Alton Road & 16th Street (Signalized)

The intersection turning movement counts were collected on Friday, March 4th, 2016 and August 26th, 2016 during the PM (4:00-7:00 PM) peak hours. A peak season conversion factor of 1.5 was used to adjust the raw traffic counts to peak season conditions.

Intersection capacity/level of service analyses were conducted for the six (6) study intersections. The analyses were undertaken following the capacity/level of service procedures outlined in the Highway Capacity Manual (HCS) using the SYNCHRO software.

Besides the existing condition, two sets of future traffic volumes were developed. The first set includes project buildout conditions without the proposed project and the second set adds the new trips anticipated to be generated by the project. The TIS Report documents that all study intersections are currently operating adequately at LOS B and C, and will continue to operate at same LOS in the year 2018 with the proposed project in place.

The trip generation for the project was based on information contained in the Institute of Transportation Engineer's (ITE) Trip Generation Manual (9th Edition). According to the subject ITE manual, the most appropriate "land use" category for the proposed land uses is Land Use 932 – High-turnover (Sit-down) Restaurant. As indicated in Table 1 of the TIS report, the proposed development is anticipated to generate approximately 2,241 gross daily trips and approximately 190 gross trips (108 inbound and 82 outbound) during the typical PM peak hour. The net new trips (proposed trips minus pass-by and minus transit and pedestrian reduction) include approximately 1,514 new daily trips and approximately 128 additional PM peak hour trips (77 inbound and 51 outbound).

The trip distribution and traffic assignment for the project were based on Miami-Dade County's Cardinal Distribution information for the study area. Table 2 summarizes the County's cardinal distribution data for Traffic Analysis Zone 643, which is applicable to the project site from the latest SERPM data published by Miami-Dade County. The gross trips generated by the subject project have been assigned as presented in Figure 4.

PEER-REVIEWER CONSULTANT COMMENTS

The following comments are suggested by peer-reviewer consultant (FTE) and have to be addressed by developer's consultant:

- 1- This development requires a Transportation Demand Management Plan (TDM).
- 2- Please provide the trash pick-up and loading operations for the proposed restaurant.
- 3- Please confirm the status of proposed valet services
- 4- Please identify proposed bike rack locations at the site
- 5- Please submit the Synchro files for further review.

RECOMMENDATION

The Transportation Department has reviewed the traffic analysis submitted by the applicant as part of the Planning Board application for the subject proposed development project. The Transportation Department recommends that the applicant submit a multimodal TDM plan. The target number of trip reduction by each proposed TDM strategy has to be submitted for review and approval by the Transportation Department. Based on the above comments, the Transportation Department recommends continuance of this application to allow the applicant time to address the pending comments.

cc: Josiel Ferrer-Diaz, E.I., Transportation Manager
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