MIAMIBEACH

PLANNING DEPARTMENT

Staff Report & Recommendation

Historic Preservation Board

DATE: July 10, 2018

TO:

Chairperson and Members

Historic Preservation Board

FROM:

Thomas R. Mooney, AICP

Planning Director

SUBJECT:

HPB18-0208, 1685 Washington Avenue.

The applicant, Sobe Center, LLC, is requesting a Certificate of Appropriateness for the total demolition of the existing building and the construction of a new hotel including variances to reduce the required tower front setback for residential uses, to exceed the maximum allowed projection into required yards, to exceed the maximum number of stories and maximum building height, to reduce the required width of a drive aisle and to eliminate the distance separation required

from structural columns to a drive aisle.

STAFF RECOMMENDATION

Approval of the Certificate of Appropriateness with conditions **Denial** of all variances.

EXISTING SITE

Local Historic District:

Museum

Status:

Non-Contributing

Original Construction Date:

1996

Original Architect:

Peggy Nye & Lodin

ZONING / SITE DATA

Legal Description:

Lots 14, 15, 16 and 17 in Block 31 of Fisher's First Subdivision of Alton Beach, according to the Plat thereof as recorded in Plat Book 2, Page 77, of the Public Records

of Miami-Dade County, Florida.

Zoning:

CD-3 (Commercial, high intensity)

Future Land Use:

CD-3 (Commercial, high intensity)

Lot Size:

29,978 S.F. (Max FAR = 2.75)

Existing FAR: Proposed FAR:

~7,385 S.F. / 0.25 FAR, as represented by the applicant 82,439 S.F. / 2.75 FAR, as represented by the applicant

Existing Height: Proposed Height:

~28'-0" / 1-stories

83'-0" / 8-stories

Existing Use/Condition:

Commercial, bank

Proposed Use:

Hotel with accessory commercial

THE PROJECT

The applicant has submitted revised plans entitled "Symphony Park Hotel", as prepared by MCG Architecture + Planning, dated April 27, 2018.

The proposal consists of a new 8-story, mixed-use building with 150 hotel units, two restaurants (145 and 150 seats), 6,052 SF of ground floor commercial space, and a parking garage.

The applicant is proposing to construct new 8-story, mixed-use building with 150 hotel units, two restaurants, ground level commercial, and 120 space parking garage.

The applicant is requesting the following variances:

- A variance to exceed by 3'-0" the maximum building height allowed of 80'-0" for a 1. property fronting on 17th Street in order to construct a mixed-use building up to 83'-0" in height.
 - Variance requested from:

Sec. 142-337. – Development regulations and area requirements.

(c) The lot area, lot width, unit size and building height requirements for the CD-3 commercial, high intensity district are as follows:

Maximum Building height (feet): Lots fronting on 17th Street: 80 feet.

The variance request is fundamentally located at the roof level with additional height for the restaurant and kitchen and not associated with an increase in building resiliency. Although, the location of these amenities are setback to the most interior portion of the site and the Board could approve parapets up to 25' in height, staff could not substantiate a hardship or practical difficulty associated with this variance. The property is one of the few in the CD-3 district fronting on 17th street allowed up to 80 feet in height. Other similar sized properties could reach a maximum height of 75 feet. A reduction in the hotel development program would allow a reasonable use of the site that could comply with the maximum height permitted. Staff finds that the variance requested is triggered by the design and size of the hotel program proposed. The applicant's letter of intent indicates that the variances are the result of the style of architecture proposed and the intent to provide a superior design which does not qualify as a practical difficulty to approve variance # 1.

- 2. A variance to reduce 2'-0" from the minimum required width of 22'-0" interior drive aisle in order to provide parking spaces at 90° with an interior drive aisle of 21'-3".
 - Variance requested from:

Sec. 130-63. Interior aisles.

Interior aisles shall meet or exceed the following minimum dimensions permitted: 90° parking—22 feet.

The parking is proposed at the second floor with mechanical lifts and standard parking. A portion of the south drive aisle does not comply with the required 22'-0" back up space, for which a variance is requested. Due to the specific clearances and minimum dimensions for parking, this type of variance has become common in developments in single lots with a lot width of 50'-0". In those cases, the Board has recognized that practical difficulties associated with the size and lot width, resulting in variances from some of the required parking dimensions. The subject property is not similar to those smaller lots. The site is a 200-foot width corner lot that allows more flexibility to accommodate the required parking. Also, the property is located within parking district no. 7, where parking for hotel units is not required. In addition, a surplus of approximately 20 parking spaces is proposed. A reduction in the number of parking spaces, specifically those adjacent to the non-conforming drive aisle would allow greater flexibility to design the parking component to comply with the minimum Code requirements. Staff finds that the variance request is associated with the size of the project proposed and additional parking spaces. Due to the large size of the property and lot width, staff recommends denial of variance # 2.

- 3. A variance to eliminate the required 1'-6" distance separation from the building structure to the interior drive aisle for 90° parking in order to construct a parking level with several columns setback up to 0' from the edge of the required drive aisle for a new mixed-use building.
 - Variance requested from:

Sec. 130-63. Interior aisles.

Interior aisles shall meet or exceed the following minimum dimensions permitted:

90° parking—22'-0" feet, with columns parallel to the interior drive on each side of the required drive, setback an additional 1'-6", measured from the edge of the required interior drive to the face of the column.

The parking design standards of the City Code require that internal driveways for 90° parking be separated 1'-6" from structural elements in order to facilitate vehicular maneuvering in and out of the parking spaces. The east and center side of the parking floor do not comport with this requirement. This particular variance request has been granted previously on small 50'-0" wide lots with low density uses. The property is a 29,978 sf, 200-foot wide lot with two street frontages that could easily accommodate the parking area as required. Staff finds that the variance request is self-imposed and design driven, and therefore, there is no practical difficulties that substantiate the granting of this variance. As such, staff recommends denial of the variance #3.

- 4. A variance to reduce by 17'-5" the required tower front setback of 50'-0" to construct a new mixed-use building at 32'-7" from the front property line facing Washington Avenue.
 - Variance requested from:

Sec. 142-338. - Setback requirements.

(a) The setback requirements for the CD-3 commercial, high intensity district are as follows:

<u>Subterranean, Pedestal and Tower (non-oceanfront), Front: 0 feet, Residential uses shall follow the RM-1, 2, 3 setbacks. (See sections 142-156, 142-218 and 142-247)</u>

Sec. 142-156. Setback requirements.

The setback requirements for the RM-1 residential multifamily, low intensity district are as follows:

<u>Tower, Front: 20 feet + 1 foot for every 1 foot increase in height above 50 feet, to a maximum of 50 feet, then shall remain constant.</u>

The commercial component of the project from ground floor to the 2nd level is allowed at zero setback from the front property line. The levels containing hotel units are required to be setback 20'-0" from the front property line up to 50 feet in height, and an additional front setback is required at the tower level above 50 feet. Based on the height of the tower portion of the building, (33'-0"), levels 5, 6, and 7, are required to be setback 50'-0" from the front property line. The applicant is proposing a setback of 32'-7" for the pedestal and tower front setback. Although, the pedestal setback exceeds the minimum required, staff finds no practical difficulties for the reduced setback at the tower level. The interior courtyard is a desirable feature and enhances the hotel guest's experience, but it also contributes to the location of the hotel units closer to the front property line. Staff finds that the variance request is the result of the design proposed and does not satisfy the practical difficulties criteria. A reduction in the number of hotel units, or modification to the building's massing, would also allow compliance with the required front setback. Based on this analysis, staff recommends denial of variance # 4.

- 5. A variance to exceed by 2'-11" the maximum allowed projection of 6'-0" in required yards for balconies and roof overhang in order to construct a new building with a projection of 8'-11 into the front yard facing Washington Avenue.
- 6. A variance to exceed by up to 5'-11" (37%) the maximum allowed projection of 4'-0" (25%) for balconies within the pedestal and tower street side setback of 16'-0" in order to construct a new building with a projection of up to 9'-11" (62%) into the street side yard facing 17th Street.
- 7. A variance to exceed by up to 1'-4" (6%) the maximum allowed projection of 5'-7" (25%) for balconies and roof overhangs within the tower rear setback of 22'-6" in order to construct a new building with a projection of up to 6'-11" (31%) into the rear yard.
 - Variances requested from:

Sec. 142-1132. - Allowable encroachments within required yards.

(o) Projections. In all districts, every part of a required yard shall be open to the sky, except as authorized by these land development regulations. The following may project into a required yard for a distance not to exceed 25 percent of the required yard up to a maximum projection of six feet.

(4)Exterior unenclosed private balconies.

(7) Roof overhangs.

The design of the building features undulating balconies that wrap around the entire hotel portion of the building including five floors. Some portions of the balconies and roof overhang exceed the maximum projection allowed in required yards. The variances are fundamentally linked to the design of the building and not to practical difficulties or hardship. As variances related to the design do not meet the criteria for granting variances, staff recommends that the variances #5, #6, and #7 be denied.

PRACTICAL DIFFICULTY AND HARDSHIP CRITERIA

The applicant has submitted plans and documents with the application that staff has concluded DO NOT satisfy Article 1, Section 2 of the Related Special Acts, allowing the granting of a variance if the Board finds that practical difficulties exist with respect to implementing the proposed project at the subject property.

The applicant has submitted plans and documents with the application that also DO NOT indicate the following, as they relate to the requirements of Section 118-353(d), Miami Beach City Code:

- That special conditions and circumstances exist which are peculiar to the land, structure, or building involved and which are not applicable to other lands, structures, or buildings in the same zoning district;
- That the special conditions and circumstances do not result from the action of the applicant;
- That granting the variance requested will not confer on the applicant any special privilege that is denied by this Ordinance to other lands, buildings, or structures in the same zoning district;
- That literal interpretation of the provisions of this Ordinance would deprive the applicant
 of rights commonly enjoyed by other properties in the same zoning district under the
 terms of this Ordinance and would work unnecessary and undue hardship on the
 applicant;
- That the variance granted is the minimum variance that will make possible the reasonable use of the land, building or structure;
- That the granting of the variance will be in harmony with the general intent and purpose
 of this Ordinance and that such variance will not be injurious to the area involved or
 otherwise detrimental to the public welfare; and
- That the granting of this request is consistent with the comprehensive plan and does not reduce the levels of service as set forth in the plan.

COMPLIANCE WITH ZONING CODE

A preliminary review of the project indicates that the application, as proposed, appears to be inconsistent with the following sections of the City Code, in addition to the requested variances:

1. <u>Section 142-1132(o)</u>. Private unenclosed balconies are allowed as projections. Parapets for an accessible roof deck are not an allowable encroachment in required yards. Parapets shall comply with the building setbacks.

The above noted comments shall not be considered final zoning review or approval. These and all zoning matters shall require final review and verification by the Zoning Administrator prior to the issuance of a Building Permit.

CONSISTENCY WITH 2025 COMPREHENSIVE PLAN

A preliminary review of the project indicates that the proposed **hotel with accessory commercial use** appears to be **consistent** with the Future Land Use Map of the Comprehensive Plan.

COMPLIANCE WITH CERTIFICATE OF APPROPRIATENESS CRITERIA

A decision on an application for a Certificate of Appropriateness shall be based upon the following:

- I. Evaluation of the compatibility of the physical alteration or improvement with surrounding properties and where applicable, compliance with the following criteria pursuant to Section 118-564(a)(1) of the Miami Beach Code (it is recommended that the listed criteria be found Satisfied, Not Satisfied or Not Applicable, as so noted):
 - a. The Secretary of Interior's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Buildings as revised from time to time.
 Satisfied
 - Other guidelines/policies/plans adopted or approved by Resolution or Ordinance by the City Commission.
 Satisfied
- II. In determining whether a particular application is compatible with surrounding properties, the Board shall consider the following criteria pursuant to Section 118-564(a)(2) of the Miami Beach Code (it is recommended that the listed criteria be found Satisfied, Not Satisfied or Not Applicable, as so noted):
 - a. Exterior architectural features.

Satisfied

b. General design, scale, massing and arrangement.

Satisfied

c. Texture and material and color.

Satisfied

- d. The relationship of a, b, c, above, to other structures and features of the district. **Satisfied**
- e. The purpose for which the district was created.

Satisfied

f. The relationship of the size, design and siting of any new or reconstructed structure to the landscape of the district.

Satisfied

g. An historic resources report, containing all available data and historic documentation regarding the building, site or feature.
 Satisfied

h. The original architectural design or any subsequent modifications that have acquired significance.

Satisfied

- III. The examination of architectural drawings for consistency with the criteria pursuant to Section 118-564(a)(3) of the Miami Beach Code and stated below, with regard to the aesthetics, appearances, safety, and function of any new or existing structure, public interior space and physical attributes of the project in relation to the site, adjacent structures and properties, and surrounding community. The criteria referenced above are as follows (it is recommended that the listed criteria be found Satisfied, Not Satisfied or Not Applicable, as so noted):
 - a. The location of all existing and proposed buildings, drives, parking spaces, walkways, means of ingress and egress, drainage facilities, utility services, landscaping structures, signs, and lighting and screening devices.
 Satisfied
 - b. The dimensions of all buildings, structures, setbacks, parking spaces, floor area ratio, height, lot coverage and any other information that may be reasonably necessary to determine compliance with the requirements of the underlying zoning district, and any applicable overlays, for a particular application or project.

 Not Satisfied

Variances have been requested.

c. The color, design, surface finishes and selection of landscape materials and architectural elements of the exterior of all buildings and structures and primary public interior areas for developments requiring a building permit in areas of the city identified in section 118-503.

Satisfied

d. The proposed structure, and/or additions to an existing structure is appropriate to and compatible with the environment and adjacent structures, and enhances the appearance of the surrounding properties, or the purposes for which the district was created.

Satisfied

e. The design and layout of the proposed site plan, as well as all new and existing buildings and public interior spaces shall be reviewed so as to provide an efficient arrangement of land uses. Particular attention shall be given to safety, crime prevention and fire protection, relationship to the surrounding neighborhood, impact on preserving historic character of the neighborhood and district, contiguous and adjacent buildings and lands, pedestrian sight lines and view corridors.

Satisfied

f. Pedestrian and vehicular traffic movement within and adjacent to the site shall be reviewed to ensure that clearly defined, segregated pedestrian access to the site and all buildings is provided for and that any driveways and parking spaces are usable, safely and conveniently arranged and have a minimal impact on pedestrian circulation throughout the site. Access to the site from adjacent roads

shall be designed so as to interfere as little as possible with vehicular traffic flow on these roads and pedestrian movement onto and within the site, as well as permit both pedestrians and vehicles a safe ingress and egress to the site.

Satisfied

g. Lighting shall be reviewed to ensure safe movement of persons and vehicles and reflection on public property for security purposes and to minimize glare and reflection on adjacent properties and consistent with a City master plan, where applicable.

Satisfied

h. Landscape and paving materials shall be reviewed to ensure an adequate relationship with and enhancement of the overall site plan design.

Satisfied

i. Buffering materials shall be reviewed to ensure that headlights of vehicles, noise, and light from Structures are adequately shielded from public view, adjacent properties and pedestrian areas.

Satisfied

j. Any proposed new structure shall have an orientation and massing which is sensitive to and compatible with the building site and surrounding area and which creates or maintains important view corridor(s).

Satisfied

k. All buildings shall have, to the greatest extent possible, space in that part of the ground floor fronting a sidewalk, street or streets which is to be occupied for residential or commercial uses; likewise, the upper floors of the pedestal portion of the proposed building fronting a sidewalk street, or streets shall have residential or commercial spaces, or shall have the appearance of being a residential or commercial space or shall have an architectural treatment which shall buffer the appearance of a parking structure from the surrounding area and is integrated with the overall appearance of the project.

Satisfied

I. All buildings shall have an appropriate and fully integrated rooftop architectural treatment which substantially screens all mechanical equipment, stairs and elevator towers.

Satisfied

m. Any addition on a building site shall be designed, sited and massed in a manner which is sensitive to and compatible with the existing improvement(s).

Satisfied

n. All portions of a project fronting a street or sidewalk shall incorporate an amount of transparency at the first level necessary to achieve pedestrian compatibility.

Satisfied

o. The location, design, screening and buffering of all required service bays, delivery bays, trash and refuse receptacles, as well as trash rooms shall be arranged so as to have a minimal impact on adjacent properties.

Satisfied

CERTIFICATE OF APPROPRIATENESS FOR DEMOLITION EVALUATION CRITERIA

Section 118-564 (f)(4) of the Land Development Regulations of the Miami Beach Code provides criteria by which the Historic Preservation Board evaluates requests for a Certificate of Appropriateness for Demolition. The following is an analysis of the request based upon these criteria:

a. The Building, Structure, Improvement, or Site is designated on either a national or state level as a part of an Historic Preservation District or as a Historic Architectural Landmark or Site, or is designated pursuant to Division 4, Article X, Chapter 118 of the Miami Beach Code as a Historic Building, Historic Structure or Historic Site, Historic Improvement, Historic Landscape Feature, historic interior or the Structure is of such historic/architectural interest or quality that it would reasonably meet national, state or local criteria for such designation.

Not Satisfied

The existing structure is designated as part of the Museum Local Historic District; the building is designated as a 'Non-Contributing' structure in the historic district.

b. The Building, Structure, Improvement, or Site is of such design, craftsmanship, or material that it could be reproduced only with great difficulty and/or expense.

Not Satisfied

The existing structure would not be difficult and inordinately expensive to reproduce.

c. The Building, Structure, Improvement, or Site is one of the last remaining examples of its kind in the neighborhood, the country, or the region, or is a distinctive example of an architectural or design style which contributes to the character of the district.

Not Satisfied

The existing structure is not one of the last remaining examples of its kind, and does not contribute to the character of the district.

d. The building, structure, improvement, or site is a contributing building, structure, improvement, site or landscape feature rather than a noncontributing building, structure, improvement, site or landscape feature in a historic district as defined in section 114-1, or is an architecturally significant feature of a public area of the interior of a historic or contributing building.

Not Satisfied

The subject structure is classified as a 'Non-Contributing' building in the Miami Beach Historic Properties Database.

e. Retention of the Building, Structure, Improvement, Landscape Feature or Site promotes the general welfare of the City by providing an opportunity for study of local history, architecture, and design or by developing an understanding of the importance and value of a particular culture and heritage.

Not Satisfied

The retention of the existing structure is not critical to developing an understanding of an important Miami Beach architectural style.

f. If the proposed demolition is for the purpose of constructing a parking garage, the Board shall consider it if the parking garage is designed in a manner that is consistent with the Secretary of the Interior's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Buildings, U.S. Department of the Interior (1983), as amended, and/or the design review guidelines for that particular district.

Not Applicable

The demolition proposed in the subject application is not for the purpose of constructing a parking garage.

g. In the event an applicant or property owner proposes the total demolition of a contributing structure, historic structure or architecturally significant feature, there shall be definite plans presented to the board for the reuse of the property if the proposed demolition is approved and carried out.

Satisfied

The applicant has submitted plans for the construction of a new hotel development project.

h. The Dade County Unsafe Structures Board has ordered the demolition of a Structure without option.

Not Applicable

The Miami-Dade County Unsafe Structures Board has not ordered the demolition of any part of the subject building.

COMPLIANCE WITH SEA LEVEL RISE AND RESILIENCY REVIEW CRITERIA

Section 133-50(a) of the Land Development establishes review criteria for sea level rise and resiliency that must be considered as part of the review process for board orders. The following is an analysis of the request based upon these criteria:

- (1) A recycling or salvage plan for partial or total demolition shall be provided.
 - **Not Satisfied**

The applicant will be required to submit a plan for recycling prior to the approval of a building permit for the demolition of the structure.

- (2) Windows that are proposed to be replaced shall be hurricane proof impact windows.
 - Satisfied
- (3) Where feasible and appropriate, passive cooling systems, such as operable windows, shall be provided.
 - Satisfied

Satisfied

- (4) Whether resilient landscaping (salt tolerant, highly water-absorbent, native or Florida friendly plants) will be provided.
- (5) Whether adopted sea level rise projections in the Southeast Florida Regional Climate Action Plan, as may be revised from time-to-time by the Southeast

Florida Regional Climate Change Compact, including a study of land elevation and elevation of surrounding properties were considered.

Satisfied

- (6) The ground floor, driveways, and garage ramping for new construction shall be adaptable to the raising of public rights-of-ways and adjacent land.

 Satisfied
- (7) Where feasible and appropriate, all critical mechanical and electrical systems shall be located above base flood elevation.

 Satisfied
- (8) Existing buildings shall be, where reasonably feasible and appropriate, elevated to the base flood elevation.
 - Not Applicable
- (9) When habitable space is located below the base flood elevation plus City of Miami Beach Freeboard, wet or dry flood proofing systems will be provided in accordance with Chapter of 54 of the City Code.
 Satisfied
- (10) Where feasible and appropriate, water retention systems shall be provided. **Satisfied**

ANALYSIS

The subject site is located on the southeast corner of 17th Street and Washington Avenue. The applicant is proposing the total demolition of the existing Non-Contributing building and the construction of a new 8-story building. The proposed project will contain 150 hotel units, ground level commercial space, a mechanical parking garage on the second level, an open air landscaped atrium at the fourth level and a restaurant with outdoor dining and swimming pool with amenity deck at the roof level.

In order to accommodate the new 8-story structure, the applicant is proposing the total demolition of the 'Non-Contributing' building and surface parking lot currently operating as a bank. Staff does not believe that this building, constructed in 1996, contributes to the historic or architectural character of the district and has no objection to the requested demolition.

Located on one of the most heavily traveled commercial corridors in the City, the proposed building achieves a high level of compatibility with its neighbors in terms of its overall scale and massing. The architect has successfully created an active street presence along both street facades with the introduction of a restaurant and commercial spaces facing Washington Avenue and the entrance to the hotel on 17th Street. The introduction of these ground level elements will serve to greatly enhance the pedestrian experience.

Further, staff is supportive of the overall contemporary design language of the proposed structure which incorporates variations in surface materials and changes in plane which result in a project that responds well to existing historic district and the site conditions.

Finally, it is important to note that the proposed project requires a Conditional Use Permit for a development project greater than 50,000 gross square feet to be reviewed and approved by the

Planning Board. The application is currently scheduled to be reviewed by the Planning Board on June 26, 2018, with regard to important issues related to the operations of the project, including parking, traffic, noise, deliveries, sanitation and security.

VARIANCE ANALYSIS

The corner site contains 29,978 SF of lot area from the aggregation of 4 platted lots. The applicant is proposing a new hotel development that requires seven (7) variances from the required tower front setback for hotel uses, from the maximum projection allowed into required yards, from the maximum building height, from the required width of a drive aisle and to eliminate the distance separation required from structural columns to a drive aisle. An additional variance was originally requested to exceed the maximum number of stories from 7 to 8, but this requirement has been eliminated in an amendment to the Code in Ordinance 2018-4158.

Based on the size of this corner site, which is larger than other properties in the same zoning district and the unsubstantiated practical difficulties noted in the letter of intent, staff cannot support any of the requested variances as they are all related to the design proposed and not to specific conditions or the retention of a historic structure. As a new development with larger than a standard lot area, the project could comply with all zoning regulations. Furthermore, the Code includes several allowances for the subject site that are not widely permitted for other properties in the same district. Some of these benefits are:

- 1. Greater FAR than other properties in the same district. Because the property is located on 17th Street, between Drexel and Collins Avenue, a maximum FAR of 2.75 is allowed. Other similar properties in the CD-3 district with similar lot size and located in other areas of the city are allowed an FAR of up to 2.25.
- 2. Greater height than other properties in the same district. Because the property is fronting on 17th Street a maximum height of 80 feet is allowed. Other similar properties in the CD-3 district with similar lot size and located in other areas of the city are allow up to 75 feet.
- 3. Reduced parking requirements. Because the property is located in parking district #7, there is no parking required for hotel units.

An additional advantage is the corner location that allows greater business exposure and flexibility to design parking ingress and egress. In summary, staff recommends denial of all variances.

RECOMMENDATION

In view of the foregoing analysis and the inconsistencies with the aforementioned Practical Difficulty and Hardship criteria, staff recommends the application for variances be **denied**. Should the Board conclude that the practical difficulties exists and/or the hardship criteria has been satisfied, staff recommends that an approval of some of all of the requested variances be subject to the conditions enumerated in the attached Draft Order. Staff also recommends the application for a Certificate of Appropriateness be **approved** subject to the conditions enumerated in the attached draft Order, which address the inconsistencies with the aforementioned Certificate of Appropriateness criteria.

NOTE: Should the variances be denied, any changes to the project that substantially impact the exterior design shall require the review of the Board.

HISTORIC PRESERVATION BOARD City of Miami Beach, Florida

MEETING DATE: July 10, 2018

FILE NO: HPB18-0208

PROPERTY: 1685 Washington Avenue

APPLICANT: Sobe Center, LLC

LEGAL: Lots 14, 15, 16 and 17 in Block 31 of Fisher's First Subdivision of Alton

Beach, according to the Plat thereof as recorded in Plat Book 2, Page 77,

of the Public Records of Miami-Dade County, Florida.

IN RE: The application for a Certificate of Appropriateness for the total demolition

of the existing building and the construction of a new hotel including variances to reduce the required tower front setback for residential uses, to exceed the maximum allowed projection into required yards, to exceed the maximum number of stories and maximum building height, to reduce the required width of a drive aisle and to eliminate the distance separation

required from structural columns to a drive aisle.

ORDER

The City of Miami Beach Historic Preservation Board makes the following FINDINGS OF FACT, based upon the evidence, information, testimony and materials presented at the public hearing and which are part of the record for this matter:

I. Certificate of Appropriateness

- A. The subject site is located within the Museum Local Historic District.
- B. Based on the plans and documents submitted with the application, testimony and information provided by the applicant, and the reasons set forth in the Planning Department Staff Report, the project as submitted:
 - 1. Is consistent with the Certificate of Appropriateness Criteria in Section 118-564(a)(1) of the Miami Beach Code.
 - 2. Is not consistent with Certificate of Appropriateness Criteria in Section 118-564(a)(2) of the Miami Beach Code.
 - 3. Is not consistent with Certificate of Appropriateness Criteria 'b' in Section 118-564(a)(3) of the Miami Beach Code.
 - 4. Is not consistent with Sea Level Rise and Resiliency Review Criteria (1) in Section 133-50(a) of the Miami Beach Code.

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- 5. Is not consistent with Certificate of Appropriateness Criteria 'a-e' in Section 118-564(f)(4) of the Miami Beach Code.
- C. The project would be consistent with the criteria and requirements of section 118-564 and 133-50(a) if the following conditions are met:
 - 1. Revised elevation, site plan and floor plan drawings shall be submitted and, at a minimum, such drawings shall incorporate the following:
 - a. All interior fixtures located within the ground floor commercial space, including, but not limited to, shelving, partitions, and checkout counters, shall be setback a minimum of ten (10') feet from glazed portion of an exterior wall fronting Washington Avenue and 17th Street, in a manner to be reviewed and approved by staff consistent with the Certificate of Appropriateness Criteria and/or the directions from the Board. This shall not prohibit moveable tables and chairs or substantially transparent fixtures for display purposes only.
 - b. Interior lighting shall be designed in a manner to not have an adverse overwhelming impact upon the surrounding historic district. Intensive 'white' lighting shall not be permitted within the commercial space, in a manner to be reviewed and approved by staff consistent with the Certificate of Appropriateness Criteria and/or the directions from the Board.
 - c. The final design and details of all exterior lighting shall be provided, in a manner to be reviewed and approved by staff consistent with the Certificate of Appropriateness Criteria and/or the directions from the Board. All proposed interior lighting located within the retail area shall be recessed or small pendant lighting.
 - d. Final details of all exterior surface finishes and materials, including samples, shall be submitted, in a manner to be reviewed and approved by staff consistent with the Certificate of Appropriateness Criteria and/or the directions from the Board.
 - e. All building signage shall require a separate permit. A uniform sign plan for the new ground level commercial spaces shall be required. Such sign plan shall be consistent in materials, method of illumination and sign location, in a manner to be reviewed and approved by the Board.
 - f. All roof-top fixtures, air-conditioning units and mechanical devices shall be clearly noted on a revised roof plan and elevation drawings and shall be screened from view, in a manner to be reviewed and approved by staff, consistent with the Certificate of Appropriateness Criteria and/or the directions from the Board.
 - 2. A revised landscape plan, prepared by a Professional Landscape Architect, registered in the State of Florida, and corresponding site plan, shall be submitted to and approved by staff. The species type, quantity, dimensions, spacing, location and overall height of all plant material shall be clearly delineated and subject to the

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review and approval of staff. At a minimum, such plan shall incorporate the following:

- a. The A fully automatic irrigation system with 100% coverage and an automatic rain sensor in order to render the system inoperative in the event of rain.
- b. A Silva Cell Rooting system or approved equivalent shall be provided with the required canopy shade trees in the public ROW facing Washington Av and 16th St subject to the review and approval of the City's Urban Forester. In the event that existing underground utilities prevent the installation of any of the required trees, a contribution to the Tree Trust Fund should be submitted equivalent to cost of material and installation inclusive of irrigation, landscape uplighting (two fixtures per tree), silva cell or approved equivalent, planting soil, trees, and bound aggregate.

In accordance with Section 118-537, the applicant, the owner(s) of the subject property, the City Manager, Miami Design Preservation League, Dade Heritage Trust, or an affected person may appeal the Board's decision on a Certificate of Appropriateness to a special master appointed by the City Commission.

II. Variance(s)

A. The applicant filed an application with the Planning Department for the following variance(s):

The following variances were denied by the Board:

- 1. A variance to exceed by 3'-0" the maximum building height allowed of 80'-0" for a property fronting on 17th Street in order to construct a mixed-use building up to 83'-0" in height.
- 2. A variance to reduce 2'-0" from the minimum required width of 22'-0" interior drive aisle in order to provide parking spaces at 90° with an interior drive aisle of 21'-3".
- 3. A variance to eliminate the required 1'-6" distance separation from the building structure to the interior drive aisle for 90° parking in order to construct a parking level with several columns setback up to 0' from the edge of the required drive aisle for a new mixed-use building.
- 4. A variance to reduce by 17'-5" the required tower front setback of 50'-0" to construct a new mixed-use building at 32'-7" from the front property line facing Washington Avenue.
- 5. A variance to exceed by 2'-11" the maximum allowed projection of 6'-0" in required yards for balconies and roof overhang in order to construct a new building with a projection of 8'-11 into the front yard facing Washington Avenue.

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- 6. A variance to exceed by up to 5'-11" (37%) the maximum allowed projection of 4'-0" (25%) for balconies within the pedestal and tower street side setback of 16'-0" in order to construct a new building with a projection of up to 9'-11" (62%) into the street side yard facing 17th Street.
- 7. A variance to exceed by up to 1'-4" (6%) the maximum allowed projection of 5'-7" (25%) for balconies and roof overhangs within the tower rear setback of 22'-6" in order to construct a new building with a projection of up to 6'-11" (31%) into the rear yard.
- B. The applicant has submitted plans and documents with the application that **DO NOT** satisfy Article 1, Section 2 of the Related Special Acts, only as it relates to variance(s) allowing the granting of a variance if the Board finds that practical difficulties exist with respect to implementing the proposed project at the subject property.

The applicant has submitted plans and documents with the application that also <u>DO</u> <u>NOT</u> indicate the following, as they relate to the requirements of Section 118-353(d), Miami Beach City Code:

That special conditions and circumstances exist which are peculiar to the land, structure, or building involved and which are not applicable to other lands, structures, or buildings in the same zoning district;

That the special conditions and circumstances do not result from the action of the applicant;

That granting the variance requested will not confer on the applicant any special privilege that is denied by this Ordinance to other lands, buildings, or structures in the same zoning district;

That literal interpretation of the provisions of this Ordinance would deprive the applicant of rights commonly enjoyed by other properties in the same zoning district under the terms of this Ordinance and would work unnecessary and undue hardship on the applicant;

That the variance granted is the minimum variance that will make possible the reasonable use of the land, building or structure;

That the granting of the variance will be in harmony with the general intent and purpose of this Ordinance and that such variance will not be injurious to the area involved or otherwise detrimental to the public welfare; and

That the granting of this request is consistent with the comprehensive plan and does not reduce the levels of service as set forth in the plan.

C. The Board hereby <u>denies</u> the requested variance(s) and imposes the following condition based on its authority in Section 118-354 of the Miami Beach City Code:

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 Substantial modifications to the plans submitted and approved as part of the application, as determined by the Planning Director or designee, may require the applicant to return to the Board for approval of the modified plans, even if the modifications do not affect variances approved by the Board.

The decision of the Board regarding variances shall be final and there shall be no further review thereof except by resort to a court of competent jurisdiction by petition for writ of certiorari.

- III. General Terms and Conditions applying to both 'I. Certificate of Appropriateness' and 'II. Variances' noted above.
 - A. A recycling/salvage plan shall be provided as part of the submittal for a demolition/building permit, in a manner to be reviewed and approved by staff.
 - B. Where one or more parcels are unified for a single development, the property owner shall execute and record a unity of title or a covenant in lieu of unity of title, as may be applicable, in a form acceptable to the City Attorney.
 - C. All applicable FPL transformers or vault rooms and backflow prevention devices shall be located within the building envelope with the exception of the valve (PIV) which may be visible and accessible from the street.
 - D. A copy of all pages of the recorded Final Order shall be scanned into the plans submitted for building permit, and shall be located immediately after the front cover page of the permit plans.
 - E. The Final Order shall be recorded in the Public Records of Miami-Dade County, prior to the issuance of a Building Permit.
 - F. Satisfaction of all conditions is required for the Planning Department to give its approval on a Certificate of Occupancy; a Temporary Certificate of Occupancy or Partial Certificate of Occupancy may also be conditionally granted Planning Departmental approval.
 - G. The Final Order is not severable, and if any provision or condition hereof is held void or unconstitutional in a final decision by a court of competent jurisdiction, the order shall be returned to the Board for reconsideration as to whether the order meets the criteria for approval absent the stricken provision or condition, and/or it is appropriate to modify the remaining conditions or impose new conditions.
 - H. The conditions of approval herein are binding on the applicant, the property's owners, operators, and all successors in interest and assigns.
 - I. Nothing in this order authorizes a violation of the City Code or other applicable law, nor allows a relaxation of any requirement or standard set forth in the City Code.
 - J. Upon the issuance of a final Certificate of Occupancy or Certificate of Completion, as

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applicable, the project approved herein shall be maintained in accordance with the plans approved by the board, and shall be subject to all conditions of approval herein, unless otherwise modified by the Board. Failure to maintain shall result in the issuance of a Code Compliance citation, and continued failure to comply may result in revocation of the Certificate of Occupancy, Completion and Business Tax Receipt.

IT IS HEREBY ORDERED, based upon the foregoing findings of fact, the evidence, information, testimony and materials presented at the public hearing, which are part of the record for this matter, and the staff report and analysis, which are adopted herein, including the staff recommendations, which were amended and adopted by the Board, that the application is GRANTED for the above-referenced project subject to those certain conditions specified in Paragraph I, II,III of the Findings of Fact, to which the applicant has agreed.

PROVIDED, the applicant shall build substantially in accordance with the plans entitled "Symphony Park Hotel", as prepared by MCG Architecture + Planning, dated April 27, 2018, as approved by the Historic Preservation Board, as determined by staff.

When requesting a building permit, the plans submitted to the Building Department for permit shall be consistent with the plans approved by the Board, modified in accordance with the conditions set forth in this Order. No building permit may be issued unless and until all conditions of approval that must be satisfied prior to permit issuance, as set forth in this Order, have been met.

The issuance of the approval does not relieve the applicant from obtaining all other required Municipal, County and/or State reviews and permits, including final zoning approval. If adequate handicapped access is not provided on the Board-approved plans, this approval does not mean that such handicapped access is not required. When requesting a building permit, the plans submitted to the Building Department for permit shall be consistent with the plans approved by the Board, modified in accordance with the conditions set forth in this Order.

If the Full Building Permit for the project is not issued within eighteen (18) months of the meeting date at which the original approval was granted, the application will expire and become null and void, unless the applicant makes an application to the Board for an extension of time, in accordance with the requirements and procedures of Chapter 118 of the City Code; the granting of any such extension of time shall be at the discretion of the Board. If the Full Building Permit for the project should expire for any reason (including but not limited to construction not commencing and continuing, with required inspections, in accordance with the applicable Building Code), the application will expire and become null and void.

In accordance with Chapter 118 of the City Code, the violation of any conditions and safeguards that are a part of this Order shall be deemed a violation of the land development regulations of the City Code. Failure to comply with this **Order** shall subject the application to Chapter 118 of the City Code, for revocation or modification of the application.

Dated this	day of	, 20)
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Meeting Date: July 10, 2018 BY: DEBORAH TACKETT CHIEF OF HISTORIC PRESERVATION FOR THE CHAIR STATE OF FLORIDA)SS COUNTY OF MIAMI-DADE The foregoing instrument was acknowledged before me this 20___ by Deborah Tackett, Chief of Historic Preservation, Planning Department, City of Miami Beach, Florida, a Florida Municipal Corporation, on behalf of the corporation. She is personally known to me. **NOTARY PUBLIC** Miami-Dade County, Florida My commission expires: Approved As To Form: City Attorney's Office: _

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Filed with the Clerk of the Historic Preservation Board on ____