MIAMIBEACH

PLANNING DEPARTMENT

Staff Report & Recommendation

Historic Preservation Board

DATE: July 10, 2018

TO:

Chairperson and Members

Historic Preservation Board

FROM:

Thomas R. Mooney, AICF

Planning Director

SUBJECT:

HPB18-0198, 835 Alton Road.

The applicant, CO1 835, LLC (Eric Kamhi), is requesting a Certificate of Appropriateness for the construction of a 1-story ground level addition and

modifications to the north and west facades.

STAFF RECOMMENDATION

Approval of the Certificate of Appropriateness with conditions

EXISTING STRUCTURE

Local Historic District:

Flamingo Park

Status:

Contributing

Original Construction Date:

1940

Original Architect:

Anton Skislewicz

SITE DATA

Legal Description:

Lots 9 and 10 of Block 122 of the Lenox Manor Subdivision, according to the plat thereof, as recorded in Plat Book 7 at page 15 of the public records of Miami-Dade

County, Florida.

Zoning:

CD-2, Commercial, Medium Intensity

Future Land Use Designation:

CD-2, Commercial, Medium Intensity

Lot Size:

21,704 S.F. / 2.0 Max FAR

Existing FAR:

10,458 S.F. / 0.48 FAR

Proposed FAR:

11,333 S.F. / 0.52 FAR, as represented by the architect

Existing Height:

20'-10" / 2-stories

Proposed Height:

no change

Existing Use/Condition:

Multifamily residential

Proposed Use:

Hotel and retail

THE PROJECT

The applicant has submitted plans entitled "835 Alton Road" as prepared by Castellanos Design Studio, dated April 6, 2018.

COMPLIANCE WITH ZONING CODE

The application, as submitted may be inconsistent with requirements of the City Code.

1. The minimum hotel unit size may not be met if the back to back units are rented separately.

This shall not be considered final zoning review or approval. These and all zoning matters shall require final review and verification by the Zoning Administrator prior to the issuance of a Building Permit.

CONSISTENCY WITH 2025 COMPREHENSIVE PLAN

A preliminary review of the project indicates that the proposed **hotel use** appears to be **consistent** with the Future Land Use Map of the Comprehensive Plan.

COMPLIANCE WITH CERTIFICATE OF APPROPRIATENESS CRITERIA

A decision on an application for a Certificate of Appropriateness shall be based upon the following:

- I. Evaluation of the compatibility of the physical alteration or improvement with surrounding properties and where applicable, compliance with the following criteria pursuant to Section 118-564(a)(1) of the Miami Beach Code (it is recommended that the listed criteria be found Satisfied, Not Satisfied or Not Applicable, as so noted):
 - a. The Secretary of Interior's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Buildings as revised from time to time.

 Satisfied
 - Other guidelines/policies/plans adopted or approved by Resolution or Ordinance by the City Commission.
 Satisfied
- II. In determining whether a particular application is compatible with surrounding properties, the Board shall consider the following criteria pursuant to Section 118-564(a)(2) of the Miami Beach Code (it is recommended that the listed criteria be found Satisfied, Not Satisfied or Not Applicable, as so noted):
 - a. Exterior architectural features.

Satisfied

b. General design, scale, massing and arrangement.

Satisfied

c. Texture and material and color.

Satisfied

- d. The relationship of a, b, c, above, to other structures and features of the district. **Satisfied**
- e. The purpose for which the district was created.

Satisfied

- f. The relationship of the size, design and siting of any new or reconstructed structure to the landscape of the district.
 - Satisfied
- g. An historic resources report, containing all available data and historic documentation regarding the building, site or feature.
 Satisfied
- h. The original architectural design or any subsequent modifications that have acquired significance.

 Satisfied
- III. The examination of architectural drawings for consistency with the criteria pursuant to Section 118-564(a)(3) of the Miami Beach Code and stated below, with regard to the aesthetics, appearances, safety, and function of any new or existing structure, public interior space and physical attributes of the project in relation to the site, adjacent structures and properties, and surrounding community. The criteria referenced above are as follows (it is recommended that the listed criteria be found Satisfied, Not Satisfied or Not Applicable, as so noted):
 - a. The location of all existing and proposed buildings, drives, parking spaces, walkways, means of ingress and egress, drainage facilities, utility services, landscaping structures, signs, and lighting and screening devices.

 Satisfied
 - b. The dimensions of all buildings, structures, setbacks, parking spaces, floor area ratio, height, lot coverage and any other information that may be reasonably necessary to determine compliance with the requirements of the underlying zoning district, and any applicable overlays, for a particular application or project.

 Not Satisfied

See Compliance with Zoning Code section of this report.

c. The color, design, surface finishes and selection of landscape materials and architectural elements of the exterior of all buildings and structures and primary public interior areas for developments requiring a building permit in areas of the city identified in section 118-503.

Satisfied

d. The proposed structure, and/or additions to an existing structure is appropriate to and compatible with the environment and adjacent structures, and enhances the appearance of the surrounding properties, or the purposes for which the district was created.

Satisfied

e. The design and layout of the proposed site plan, as well as all new and existing buildings and public interior spaces shall be reviewed so as to provide an efficient arrangement of land uses. Particular attention shall be given to safety.

crime prevention and fire protection, relationship to the surrounding neighborhood, impact on preserving historic character of the neighborhood and district, contiguous and adjacent buildings and lands, pedestrian sight lines and view corridors.

Satisfied

f. Pedestrian and vehicular traffic movement within and adjacent to the site shall be reviewed to ensure that clearly defined, segregated pedestrian access to the site and all buildings is provided for and that any driveways and parking spaces are usable, safely and conveniently arranged and have a minimal impact on pedestrian circulation throughout the site. Access to the site from adjacent roads shall be designed so as to interfere as little as possible with vehicular traffic flow on these roads and pedestrian movement onto and within the site, as well as permit both pedestrians and vehicles a safe ingress and egress to the site.

Satisfied

g. Lighting shall be reviewed to ensure safe movement of persons and vehicles and reflection on public property for security purposes and to minimize glare and reflection on adjacent properties and consistent with a City master plan, where applicable.

Not Satisfied

A lighting plan has not been submitted.

h. Landscape and paving materials shall be reviewed to ensure an adequate relationship with and enhancement of the overall site plan design.

Satisfied

i. Buffering materials shall be reviewed to ensure that headlights of vehicles, noise, and light from structures are adequately shielded from public view, adjacent properties and pedestrian areas.

Satisfied

j. Any proposed new structure shall have an orientation and massing which is sensitive to and compatible with the building site and surrounding area and which creates or maintains important view corridor(s).

Satisfied

k. All buildings shall have, to the greatest extent possible, space in that part of the ground floor fronting a sidewalk, street or streets which is to be occupied for residential or commercial uses; likewise, the upper floors of the pedestal portion of the proposed building fronting a sidewalk street, or streets shall have residential or commercial spaces, or shall have the appearance of being a residential or commercial space or shall have an architectural treatment which shall buffer the appearance of a parking structure from the surrounding area and is integrated with the overall appearance of the project.

Satisfied

I. All buildings shall have an appropriate and fully integrated rooftop architectural treatment which substantially screens all mechanical equipment, stairs and elevator towers.

Satisfied

- m. Any addition on a building site shall be designed, sited and massed in a manner which is sensitive to and compatible with the existing improvement(s).
 Satisfied
- n. All portions of a project fronting a street or sidewalk shall incorporate an amount of transparency at the first level necessary to achieve pedestrian compatibility.

 Satisfied
- o. The location, design, screening and buffering of all required service bays, delivery bays, trash and refuse receptacles, as well as trash rooms shall be arranged so as to have a minimal impact on adjacent properties.

 Satisfied

COMPLIANCE WITH SEA LEVEL RISE AND RESILIENCY REVIEW CRITERIA

Section 133-50(a) of the Land Development establishes review criteria for sea level rise and resiliency that must be considered as part of the review process for board orders. The following is an analysis of the request based upon these criteria:

(1) A recycling or salvage plan for partial or total demolition shall be provided.

Not Satisfied

A recycling or salvage plan has not been provided.

(2) Windows that are proposed to be replaced shall be hurricane proof impact windows.

Satisfied

(3) Where feasible and appropriate, passive cooling systems, such as operable windows, shall be provided.

Satisfied

- (4) Whether resilient landscaping (salt tolerant, highly water-absorbent, native or Florida friendly plants) will be provided.
 Satisfied
- (5) Whether adopted sea level rise projections in the Southeast Florida Regional Climate Action Plan, as may be revised from time-to-time by the Southeast Florida Regional Climate Change Compact, including a study of land elevation and elevation of surrounding properties were considered.

 Satisfied
- (6) The ground floor, driveways, and garage ramping for new construction shall be adaptable to the raising of public rights-of-ways and adjacent land.

 Not Applicable

(7) Where feasible and appropriate, all critical mechanical and electrical systems shall be located above base flood elevation.

Satisfied

To be addressed at time of building permit review.

(8) Existing buildings shall be, where reasonably feasible and appropriate, elevated to the base flood elevation.

Not Satisfied

A feasibility study has not been submitted.

(9) When habitable space is located below the base flood elevation plus City of Miami Beach Freeboard, wet or dry flood proofing systems will be provided in accordance with Chapter of 54 of the City Code.

Satisfied

To be addressed at time of building permit review.

(10) Where feasible and appropriate, water retention systems shall be provided.

Satisfied

To be addressed at time of building permit review.

CERTIFICATE OF APPROPRIATENESS FOR DEMOLITION EVALUATION CRITERIA

Section 118-564 (f)(4) of the Land Development Regulations of the Miami Beach Code provides criteria by which the Historic Preservation Board evaluates requests for a Certificate of Appropriateness for Demolition. The following is an analysis of the request based upon these criteria:

a. The Building, Structure, Improvement, or Site is designated on either a national or state level as a part of an Historic Preservation District or as a Historic Architectural Landmark or Site, or is designated pursuant to Division 4, Article X, Chapter 118 of the Miami Beach Code as a Historic Building, Historic Structure or Historic Site, Historic Improvement, Historic Landscape Feature, historic interior or the Structure is of such historic/architectural interest or quality that it would reasonably meet national, state or local criteria for such designation.

Satisfied

The existing structures are designated as a Contributing within the Flamingo Park Local Historic District.

b. The Building, Structure, Improvement, or Site is of such design, craftsmanship, or material that it could be reproduced only with great difficulty and/or expense.

Satisfied

The existing structures would be difficult and inordinately expensive to reproduce.

c. The Building, Structure, Improvement, or Site is one of the last remaining examples of its kind in the neighborhood, the country, or the region, or is a distinctive example of an architectural or design style which contributes to the character of the district.

Satisfied

The subject structures are distinctive examples of an architectural style which contributes to the character of the district.

d. The building, structure, improvement, or site is a contributing building, structure, improvement, site or landscape feature rather than a noncontributing building, structure, improvement, site or landscape feature in a historic district as defined in section 114-1, or is an architecturally significant feature of a public area of the interior of a historic or contributing building.

Satisfied

The subject structures are designated as Contributing buildings in the Miami Beach Historic Properties Database.

e. Retention of the Building, Structure, Improvement, Landscape Feature or Site promotes the general welfare of the City by providing an opportunity for study of local history, architecture and design or by developing an understanding of the importance and value of a particular culture and heritage.

Satisfied

The retention of the subject structures is critical to developing an understanding of an important Miami Beach architectural style.

f. If the proposed demolition is for the purpose of constructing a parking garage, the Board shall consider it if the parking garage is designed in a manner that is consistent with the Secretary of the Interior's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Buildings, U.S. Department of the Interior (1983), as amended, and/or the design review guidelines for that particular district.

Not Applicable

The demolition proposed in the subject application is not for the purpose of constructing a parking garage.

g. In the event an applicant or property owner proposes the total demolition of a contributing structure, historic structure or architecturally significant feature, there shall be definite plans presented to the board for the reuse of the property if the proposed demolition is approved and carried out.

Not Applicable

The applicant is not proposing to totally demolish the building.

h. The Dade County Unsafe Structures Board has ordered the demolition of a Structure without option.

Not Applicable

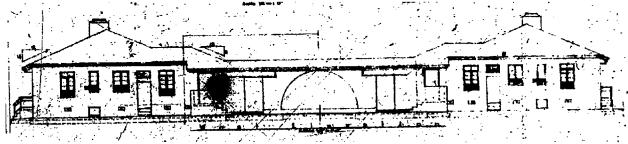
The Dade County Unsafe Structures Board has not ordered the demolition of the structure.

STAFF ANALYSIS

The subject structures, collectively known as the Phyllis Gardens Apartments, were constructed in 1940 and designed by Anton Skislewicz in the Mediterranean Revival/Art Deco Transitional style of architecture. The site is comprised of two 1-story linear buildings running the depth of the site located to either side of the property and connected along Alton Road by a covered entry and a small 2-story building at the rear of the property between the 1-story structures. The complex has a generous 25'-0" front yard setback and a large central courtvard.

Lobby addition

The applicant is proposing to construct an 875 square foot lobby located behind the existing covered entry feature along Alton Road. As part of the new lobby enclosure, glass doors with transoms are proposed within the existing open-air passageways and a new storefront window system is proposed within the open arch feature. Staff has no objection to the glazing system within these openings. However, staff recommends that the mullion configuration of the arched opening be further refined in a manner more consistent with the Med Deco style of architecture. Additionally, the existing roof over the covered entry is proposed to be replaced with a new hip roof with a higher ridge line in order to conceal new air conditioning equipment on courtyard side of the roof. Staff recommends that the applicant explore the use of lower profile mechanical equipment and/or lowering a portion of the roof where the equipment will be placed or the introduction of a wall mounted spilt system facing the interior courtyard that could be screened with landscape, in lieu of increasing the height of the roof along the primary elevation beyond the ridge line of the adjacent portion of roof. Finally, the applicant is proposing to enclose a portion of the curved wall outdoor passageways located to either side of the entry feature. Staff is not opposed to this modification, as it could be easily reversed in the future. However, staff would recommend that a score line be introduced in the new stucco finish to delineate the extent of the original openings.



Original west elevation permit plan, 14479

New retail use along Alton Road

The applicant is proposing to introduce retail use within the westernmost units of the existing buildings which front Alton Road. As a part of this new use, the floors of the retail areas are proposed to be lowered and the windows openings are proposed to be reconfigured. Staff would note that the existing window/door configuration of these units is highly utilitarian and not commensurate with their location along the primary façade. Staff believes the proposed modifications to the primary façade are an improvement over the existing conditions, consistent with the existing structure and should enhance the pedestrian experience along Alton Road.

Window and air conditioning replacement

Staff is highly supportive of the proposal to replace the existing non-original awning style windows with casement windows with a muntin configuration consistent with the original design. Additionally, the applicant is proposing to replace the existing through-the-window air conditioning units with new flush mounted through-the-wall units. Staff has explored alternative locations for the central air conditioning equipment with the applicant and has determined the through the wall units are the most appropriate solution due to the existing site constraints. In this regard, any new condensing units placed within the site would be required to be elevated above Base Flood Elevation plus one foot (9.0' NGVD). This would result in the mechanical equipment extending almost to the eaves of the roofs of the 1-story buildings. Additionally, placing the equipment on the roof level would require substantial alterations to the roof system

in addition to the introduction of guardrails which would adversely impact the character of the 1-story Contributing buildings. Although staff typically recommends the replacement of the through-the-window or wall A/C units with a central air conditioning system, in this instance, staff believes through-the-wall units will have the least amount of impact on the Contributing buildings and unique site conditions.

Finally, the applicant is requesting approval for the introduction of a swimming pool within the existing courtyard. Staff has no objection to this request as it is not visible form a right-of-way and will have no adverse impact on the character of the historic courtyard.

In summary, staff would like to commend the applicant and architect for the low level of intervention proposed for the adaptive re-use of the existing apartment complex into a hotel with accessory retail. The modifications proposed are respectful of the original architecture and should serve to further activate this portion of Alton Road.

RECOMMENDATION

In view of the foregoing analysis, staff recommends the application be **approved** as to the Certificate of Appropriateness, subject to the conditions enumerated in the attached draft Order, which address the inconsistencies with the aforementioned Certificate of Appropriateness criteria.

HISTORIC PRESERVATION BOARD City of Miami Beach, Florida

MEETING DATE: July 10, 2018

FILE NO: HPB18-0198

PROPERTY: 835 Alton Road

APPLICANT: CO1 835, LLC (Eric Kamhi)

LEGAL: Lots 9 and 10 of Block 122 of the Lenox Manor Subdivision, according to

the plat thereof, as recorded in Plat Book 7 at page 15 of the public records

of Miami-Dade County, Florida.

IN RE: The application for a Certificate of Appropriateness for the construction of a

1-story ground level addition and modifications to the north and west

facades.

ORDER

The City of Miami Beach Historic Preservation Board makes the following FINDINGS OF FACT, based upon the evidence, information, testimony and materials presented at the public hearing and which are part of the record for this matter.

I. Certificate of Appropriateness

- A. The subject site is located within the Flamingo Park Local Historic District.
- B. Based on the plans and documents submitted with the application, testimony and information provided by the applicant, and the reasons set forth in the Planning Department Staff Report, the project as submitted:
 - 1. Is consistent with the Certificate of Appropriateness Criteria in Section 118-564(a)(1) of the Miami Beach Code.
 - 2. Is consistent with Certificate of Appropriateness Criteria in Section 118-564(a)(2) of the Miami Beach Code.
 - 3. Is not consistent with Certificate of Appropriateness Criteria 'b' & 'g' in Section 118-564(a)(3) of the Miami Beach Code.
 - 4. Is not consistent with Sea Level Rise and Resiliency Review Criteria (1) & (8) in Section 133-50(a) of the Miami Beach Code.
 - 5. Is consistent with Certificate of Appropriateness Criteria in Section 118-564(f)(4) of the Miami Beach Code.
- C. The project would be consistent with the criteria and requirements of section 118-564 if the following conditions are met:

Meeting Date: July 10, 2018

- 1. Revised elevation, site plan and floor plan drawings shall be submitted and, at a minimum, such drawings shall incorporate the following:
 - a. Final details of the proposed storefront systems shall be submitted, in a manner to be reviewed and approved by staff consistent with the Certificate of Appropriateness Criteria and/or the directions from the Board.
 - b. The mullion configuration of the arched opening along Alton Road shall be further refined, in a manner to be reviewed and approved by staff consistent with the Certificate of Appropriateness Criteria and/or the directions from the Board.
 - c. All existing windows, with the exception of the windows within the proposed retail areas, shall be replaced with casement windows with a muntin configuration consistent with historical documentation, in a manner to be reviewed and approved by staff consistent with the Certificate of Appropriateness Criteria and/or the directions from the Board.
 - d. All proposed through-the-wall air conditioning units shall be flush mounted, in a manner to be reviewed and approved by staff consistent with the Certificate of Appropriateness Criteria and/or the directions from the Board.
 - e. The height of the roof above the new lobby shall not exceed the ridge line of the existing roofs immediately adjacent to the north and south, in a manner to be reviewed and approved by staff, consistent with the Certificate of Appropriateness Criteria and/or the directions from the Board.
 - f. The mechanical equipment proposed to be located on the new lobby roof shall comply with the line-of-sight requirement, in a manner to be reviewed and approved by staff, consistent with the Certificate of Appropriateness Criteria and/or the directions from the Board.
- 2. A revised landscape plan, prepared by a Professional Landscape Architect, registered in the State of Florida, and corresponding site plan, shall be submitted to and approved by staff. The species type, quantity, dimensions, spacing, location and overall height of all plant material shall be clearly delineated and subject to the review and approval of staff. At a minimum, such plan shall incorporate the following:
 - a. The A fully automatic irrigation system with 100% coverage and an automatic rain sensor in order to render the system inoperative in the event of rain.

In accordance with Section 118-537, the applicant, the owner(s) of the subject property, the City Manager, Miami Design Preservation League, Dade Heritage Trust, or an affected person may appeal the Board's decision on a Certificate of Appropriateness to a special master appointed by the City Commission.

II. Variance(s)

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A. No variances have been applied for as a part of this application.

The decision of the Board regarding variances shall be final and there shall be no further review thereof except by resort to a court of competent jurisdiction by petition for writ of certiorari.

- III. General Terms and Conditions applying to both 'I. Certificate of Appropriateness' and 'II. Variances' noted above.
 - A. A recycling/salvage plan shall be provided as part of the submittal for a demolition/building permit, in a manner to be reviewed and approved by staff.
 - B. Where one or more parcels are unified for a single development, the property owner shall execute and record a unity of title or a covenant in lieu of unity of title, as may be applicable, in a form acceptable to the City Attorney.
 - C. All applicable FPL transformers or vault rooms and backflow prevention devices shall be located within the building envelope with the exception of the valve (PIV) which may be visible and accessible from the street.
 - D. A copy of all pages of the recorded Final Order shall be scanned into the plans submitted for building permit, and shall be located immediately after the front cover page of the permit plans.
 - E. The Final Order shall be recorded in the Public Records of Miami-Dade County, <u>prior</u> to the issuance of a Building Permit.
 - F. Satisfaction of all conditions is required for the Planning Department to give its approval on a Certificate of Occupancy; a Temporary Certificate of Occupancy or Partial Certificate of Occupancy may also be conditionally granted Planning Departmental approval.
 - G. The Final Order is not severable, and if any provision or condition hereof is held void or unconstitutional in a final decision by a court of competent jurisdiction, the order shall be returned to the Board for reconsideration as to whether the order meets the criteria for approval absent the stricken provision or condition, and/or it is appropriate to modify the remaining conditions or impose new conditions.
 - H. The conditions of approval herein are binding on the applicant, the property's owners, operators, and all successors in interest and assigns.
 - I. Nothing in this order authorizes a violation of the City Code or other applicable law, nor allows a relaxation of any requirement or standard set forth in the City Code.
 - J. Upon the issuance of a final Certificate of Occupancy or Certificate of Completion, as applicable, the project approved herein shall be maintained in accordance with the plans approved by the board, and shall be subject to all conditions of approval herein, unless otherwise modified by the Board. Failure to maintain shall result in the issuance of a

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Code Compliance citation, and continued failure to comply may result in revocation of the Certificate of Occupancy, Completion and Business Tax Receipt.

IT IS HEREBY ORDERED, based upon the foregoing findings of fact, the evidence, information, testimony and materials presented at the public hearing, which are part of the record for this matter, and the staff report and analysis, which are adopted herein, including the staff recommendations, which were amended and adopted by the Board, that the application is GRANTED for the above-referenced project subject to those certain conditions specified in Paragraph I, II,III of the Findings of Fact, to which the applicant has agreed.

PROVIDED, the applicant shall build substantially in accordance with the plans entitled "835 Alton Road" as prepared by Castellanos Design Studio, dated April 6, 2018, as approved by the Historic Preservation Board, as determined by staff.

When requesting a building permit, the plans submitted to the Building Department for permit shall be consistent with the plans approved by the Board, modified in accordance with the conditions set forth in this Order. No building permit may be issued unless and until all conditions of approval that must be satisfied prior to permit issuance, as set forth in this Order, have been met.

The issuance of the approval does not relieve the applicant from obtaining all other required Municipal, County and/or State reviews and permits, including final zoning approval. If adequate handicapped access is not provided on the Board-approved plans, this approval does not mean that such handicapped access is not required. When requesting a building permit, the plans submitted to the Building Department for permit shall be consistent with the plans approved by the Board, modified in accordance with the conditions set forth in this Order.

If the Full Building Permit for the project is not issued within eighteen (18) months of the meeting date at which the original approval was granted, the application will expire and become null and void, unless the applicant makes an application to the Board for an extension of time, in accordance with the requirements and procedures of Chapter 118 of the City Code; the granting of any such extension of time shall be at the discretion of the Board. If the Full Building Permit for the project should expire for any reason (including but not limited to construction not commencing and continuing, with required inspections, in accordance with the applicable Building Code), the application will expire and become null and void.

In accordance with Chapter 118 of the City Code, the violation of any conditions and safeguards that are a part of this Order shall be deemed a violation of the land development regulations of the City Code. Failure to comply with this **Order** shall subject the application to Chapter 118 of the City Code, for revocation or modification of the application.

Dated this	day of	, 20				
		HISTORIC PRESERVATION BOARD THE CITY OF MIAMI BEACH, FLORIDA				
		BY:				

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CHIEF OF HISTORIC PRESERVATION FOR THE CHAIR

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