

April 13, 2021

Mr. Rick Rivera Pension Administrator 1700 Convention Center Drive Miami Beach, Florida 33139

Re: City of Miami Beach Employees' Retirement Plan Proposed Plan Changes with 30-Year Projections

Dear Rick:

As requested, Gabriel, Roeder, Smith & Company (GRS) has prepared the enclosed 30-year projections of the Required City Contributions, Unfunded Actuarial Accrued Liability (UAAL), and Funded Ratio for the City of Miami Beach Employees' Retirement Plan (Plan) based on the current provisions (i.e., "Baseline Projections") compared to the proposed changes as described below (i.e., "Scenario #1). This report also includes discussion of risks associated with measuring the accrued liability and actuarially determined contribution. The enclosed projections are based on census and asset data as of October 1, 2019.

The enclosed exhibits present the following:

- 1. <u>Baseline Projections</u>: 30-year projections of the Required City Contributions, Unfunded Actuarial Accrued Liability (UAAL), and Funded Ratio based on current benefit provisions using current assumptions and methods as described in the October 1, 2019 Actuarial Valuation Report dated June 4, 2020. The projections were prepared assuming actual experience matches the assumptions including an investment return on market value of assets of 7.40% each year. Current benefit provisions include the following:
 - <u>Vesting:</u> Members become 100% vested in their accrued benefits after completion of at least 5 years of Credited Service.
 - Normal Retirement Eligibility: Tier C members (i.e., all members hired on or after September 30, 2010 or October 27, 2010 for members of CWA) are eligible for Normal Retirement at the earlier of: i) age 55 and completion of 30 years of Credited Service; or ii) age 62 and completion of 5 years of Credited Service.
 - Ordinary Disability: Members must have at least 5 years of Credited Service to be eligible for disability benefits that are not service connected.
- 2. <u>Scenario #1:</u> Same as the Baseline Projections EXCEPT:
 - <u>Vesting:</u> All new hires become 100% vested in their accrued benefits after completion of at least 10 years of Credited Service.

- Normal Retirement Eligibility: All new hires are eligible for Normal Retirement at the earlier
 of: i) age 55 and completion of 30 years of Credited Service; or ii) age 62 and completion of
 10 years of Credited Service.
- Ordinary Disability: All new hires must have at least 10 years of Credited Service to be eligible for disability benefits that are not service connected.

For purposes of the enclosed analysis, the proposed Plan changes described above are assumed to be effective on October 1, 2019. Except as indicated above, all remaining methods, assumptions, and benefit provisions are the same as indicated in our October 1, 2019 Actuarial Valuation Report.

Risks Associated with Measuring the Accrued Liability and Actuarially Determined Contribution

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that results from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: Plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in Plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the Plan's future financial condition include:

- 1. Investment risk actual investment returns may differ from the either assumed or forecasted returns:
- Contribution risk actual contributions may differ from expected future contributions. For
 example, actual contributions may not be made in accordance with the Plan's funding policy or
 material changes may occur in the anticipated number of covered employees, covered payroll, or
 other relevant contribution base;
- 3. Salary and Payroll risk actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- 4. Longevity risk members may live longer or shorter than expected and receive pensions for a period of time other than assumed;



5. Other demographic risks – members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return is less (or more) than the assumed rate, the cost of the Plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

The computed contribution amounts may be considered as a minimum contribution that complies with the pension Board's funding policy and the State statutes. The timely receipt of the actuarially determined contributions is critical to support the financial health of the Plan. Users of this report should be aware that contributions made at the actuarially determined rate do not necessarily guarantee benefit security.

Risk Assessment

Risk assessment was outside the scope of this report. Risk assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests, and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability. We are prepared to perform such assessment to aid in the decision-making process.

Disclosures and Qualifications

This report was prepared at the request of the Board of Trustees for the City of Miami Beach Employees' Retirement Plan, and is intended for use by the Plan and those designated or approved by the Board. This report may be provided to parties other than the Plan only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

The purpose of this report is to describe the financial effect of potential changes to Plan benefits. No statement in this report is intended to be a recommendation in favor of the potential changes or in opposition to the proposed changes. This report should not be relied on for any purpose other than the purpose described above. Determinations of financial results, associated with the benefits described in this report, for purposes other than those identified above may be significantly different.

The calculations in this report are based upon information furnished by the Plan Administrator for the October 1, 2019 Actuarial Valuation Report concerning Plan benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We reviewed this information for internal and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by the Plan Administrator.

Projections are deterministic, meaning that throughout the projection period, Plan experience is expected to exactly match the actuarial assumptions, including the assumed investment return on the market value of assets.



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Throughout the projections, new members are assumed to be hired each year at a rate sufficient to maintain a constant active headcount. New members are assumed to have the same average demographic characteristics (age, gender, salary – adjusted each year for inflation) at their dates of employment as those of current members hired between October 1, 2014 and October 1, 2019 (during the five-year period ending on the most recent actuarial valuation / census data collection date).

The calculations are based upon assumptions regarding future events, which may or may not materialize. They are also based on the assumptions, methods, and plan provisions outlined in this report. If you have reason to believe that the assumptions that were used are unreasonable, that the plan provisions are incorrectly described, that important plan provisions relevant to this proposal are not described, or that conditions have changed since the calculations were made, you should contact the author of the report prior to relying on information in the report.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation and this report and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

In the event that more than one plan change is being considered, it is very important to remember that the results of separate actuarial valuations cannot generally be added together to produce a correct estimate of the combined effect of all of the changes. The total can be considerably different than the sum of the parts due to the interaction of various plan provisions with each other, and with the assumptions that must be used.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge the information contained in this report is accurate and fairly presents the actuarial position of the Plan as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, and with the Actuarial Standards of Practice issued by the Actuarial Standards Board and with applicable statutes.

Melissa Zrelack and Travis Robinson are members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein. The undersigned actuaries are independent of the plan sponsor.

We welcome your questions and comments.

Sincerely yours,

Melissa Zrelack, MAAA, EA, FCA

Consultant and Actuary

Travis Robinson, MAAA, ASA, EA, FCA Senior Analyst and Actuary

This communication shall not be construed to provide tax advice, legal advice or investment advice.



City of Miami Beach Employees' Retirement Plan 30-Year Projection of Required City Contributions

Current Plan (Baseline) 1 Scenario 1 - Plan Changes 1,2 Increase/(Decrease) Covered **Funded** Covered Funded **Required City** in Required City Required City **Fiscal** Payroll for **UAAL** on Payroll for **UAAL** on Ratio on Ratio on Contribution Contribution Contribution Year Valuation Contribution Valuation Valuation Contribution Valuation Valuation **Ending** Date \$ Amount % of Pay \$ Amount % of Pay Date \$ Amount % of Pay Year Date Date Year Date 2021 10/1/2019 91,152,047 30,699,942 33.68% 225,521,620 74% 91,152,047 30,699,942 33.68% 225,521,620 74% 0 0.00% 2022 10/1/2020 94,100,758 30,001,371 31.88% 212,390,369 77% 94,100,758 29,981,918 31.86% 212,390,369 77% (19,453)(0.02)% 2023 10/1/2021 96,963,681 29,613,647 30.54% 202,300,579 78% 96,963,681 29,574,425 30.50% 202,281,126 78% (39,222)(0.04)% 10/1/2022 2024 99,948,275 29,699,062 29.71% 197,812,425 79% 99,948,275 29,641,017 29.66% 197,775,241 79% (58,045)(0.06)%2025 10/1/2023 103,206,256 29,915,486 28.99% 194,487,269 80% 103,206,256 29,840,061 28.91% 194,435,435 80% (75,425)(0.07)%2026 10/1/2024 106,222,790 29,841,297 28.09% 185,778,945 82% 106,230,080 29,749,768 28.01% 185,715,988 82% (91,529)(0.09)%10/1/2025 2027 109,299,901 29,571,922 27.06% 176,274,215 83% 109,328,944 29,464,121 26.95% 176,203,377 83% (107,802)(0.11)%10/1/2026 112,038,862 29,347,472 26.19% 166,007,139 29,224,604 165,930,119 85% 2028 85% 112,107,396 26.07% (122,868)(0.13)%10/1/2027 114,760,114 28,980,792 25.25% 155,192,035 28,843,167 25.10% 155,111,976 86% 2029 86% 114,891,183 (137,625)(0.15)%2030 10/1/2028 117,829,009 28,527,747 24.21% 143,670,283 87% 118,050,061 28,377,851 24.04% 143,589,320 87% (149,896)(0.17)% 10/1/2029 121,122,122 28,144,729 23.24% 131,574,265 121,423,773 27,986,648 23.05% 131,496,701 89% 2031 89% (158,081)(0.19)%22.38% 2032 10/1/2030 124,418,181 27,850,917 119,064,401 90% 124,766,753 27,686,527 22.19% 118,995,793 90% (164,390)(0.19)% 2033 10/1/2031 127,793,270 27,466,178 21.49% 106,144,942 91% 128,164,769 27,293,593 21.30% 106,087,959 91% (172,585)(0.20)%2034 10/1/2032 131,233,770 25,560,644 19.48% 92,621,216 93% 131,613,232 25,379,682 19.28% 92,574,333 92% (180,962)(0.19)% 2035 10/1/2033 134,703,149 23,672,987 17.57% 78,695,358 94% 135,083,020 23,483,211 17.38% 78.658.103 94% (189,777)(0.19)%10/1/2034 138,171,847 22,166,914 65,848,894 2036 22,366,256 16.19% 65,877,120 95% 138,549,469 16.00% 95% (199,341)(0.19)%10/1/2035 141,826,976 21,186,341 14.94% 54,246,853 20,978,442 54.226.962 96% 2037 96% 142,199,494 14.75% (207,899)(0.19)%10/1/2036 145,660,835 18,021,419 12.37% 43,231,422 17,806,121 43,220,922 2038 97% 146,025,689 12.19% 97% (215,298)(0.18)%2039 10/1/2037 149,483,929 18,234,595 12.20% 32,708,262 98% 149,837,699 18,012,228 12.02% 32,707,303 98% (222,367)(0.18)% 10/1/2038 153,553,939 16,236,673 10.57% 24,952,385 98% 153,896,761 16,007,983 10.40% 24,960,693 98% 2040 (228,690)(0.17)%2041 10/1/2039 157,643,496 14,507,434 9.20% 16,533,497 99% 157,978,876 14,273,051 9.03% 16,550,435 99% (234,383)(0.17)% 2042 10/1/2040 161,930,195 13,136,797 8.11% 9,942,134 99% 162,260,249 12,897,297 7.95% 9,966,714 99% (239,500)(0.16)%2043 10/1/2041 165,833,309 12,213,695 7.37% 5,145,596 100% 166,158,687 11,969,176 7.20% 5,176,713 100% (244,519)(0.16)%2044 10/1/2042 170,146,628 11,563,415 6.80% 2,025,674 100% 170,468,511 11,311,052 6.64% 2,062,168 100% (252,364)(0.16)%10/1/2043 174,069,128 11,514,400 6.61% 80,571 11,259,435 120,296 2045 100% 174,388,313 6.46% 100% (254,965)(0.16)%2046 10/1/2044 177,412,555 11,833,362 6.67% (846,980)100% 177,730,463 11,555,924 6.50% (802,441)100% (277,438)(0.17)% 10/1/2045 181,349,494 2047 12,052,179 6.65% (1,442,760)100% 181,667,979 11,764,965 6.48% (1,398,531)100% (287, 214)(0.17)%2048 10/1/2046 185,325,421 12,257,598 6.61% (2,206,376)100% 185,646,545 11,960,592 6.44% (2,148,120)100% (297,006)(0.17)% 2049 10/1/2047 189,679,309 12,407,795 6.54% (3,056,090)100% 190,005,135 12,099,394 6.37% (2,982,060)100% (308,401)(0.17)% 2050 10/1/2048 194,360,591 12,627,756 6.50% 100% 194,693,287 12,309,272 6.32% (3,949,015)100% (318,483)(4,039,106)(0.17)%Total: 649,053,907 643,598,379 (5,455,529)**Total Present Value:** 328,261,337 326,582,183 (1,679,154)

Mortality Assumption: FRS Mortality for Non-Special Risk Class

Payroll Growth Assumption: 2.5%

Investment Return Assumption and Actual Return on Plan Assets: 7.40%

Administrative Expenses: Projected to increase 2.5% annually

No future actuarial experience gains or losses are assumed.

² Description of Proposed Plan Changes

Future Hires: 10 Years of Service Required to Vest Benefits.

¹Assumptions



