

# PLANNING DEPARTMENT

Staff Report & Recommendation

Design Review Board

TO:

**DRB** Chairperson and Members

DATE: April 6, 2021

FROM:

Thomas R. Mooney, AICP

Planning Director

SUBJECT:

DRB21-0634

1320 Flamingo Way

An application has been filed requesting Design Review Approval for the reconstruction of a previously demolished carport that includes a variance to reduce the required side yard setback.

## **RECOMMENDATION:**

Approval of design

Approval of the variance.

## **LEGAL DESCRIPTION:**

Lot 4, Block 79B of Re-subdivision of Blocks 67 and 79 of "Alton Beach Realty Co's Bay Front Subdivision", According to the Plat Thereof, as recorded in Plat Book 16 at Page 1 of the Public Records of Miami-Dade County, Florida.

SITE DATA:

Zoning:

RM-1

Future Land Use: RM-1

Lot Size:

5,000 SF 1.25

FAR: 1 Existing FAR: 0

0.69 - 3,431 SF

Proposed FAR:

0.72 - 3,595 SF

Permitted FAR:

1.25 - 6,250 SF

Height:

Proposed:

26'-0"

Maximum: 50'-0"

Grade: +4.00' NGVD

Base Flood Elevation: +8.00' NGVD

Difference: 4.00'

Ground Floor Elevation:

Existing: 6.14' NGVD

Addition: 9.00' NGVD

**EXISTING PROPERTY** 

Architect:

Harry Hice

Year:

1935

# **SURROUNDING PROPERTIES:**

North: One-story 1940 residential | 1 Unit South: One-story 1949 residential | 1 Unit

West: One-story 1935 residential | 1 Unit East: One-story 1946 residential | 1 Unit

East. One-story 1940 residential |

## THE PROJECT:

The applicant has submitted plans entitled "1320 Flamingo Way", as designed by **MAK work**; signed, sealed and dated February 3, 2021. The applicant is proposing to reconstruct a previoulsy demolished carport, including a side setback variance.

The applicant is requesting the following variance:

- 1. A variance to reduce by 7'-1" the required side setback of 7'-6" in order to reconstruct a previously existing carport at 0'-5" from the north side property line.
  - Variance requested from:

## Sec. 142-156. - Setback requirements.

(a) The setback requirements for the RM-1 residential multifamily, low density district are as follows:

<u>Subterranean and pedestal, Side Interior: Single lots less than 65 feet in width: 7.5 feet.</u>

The existing structure on site is a two-story single-family home constructed in 1935. The property is located within the RM-1, residential low intensity district and lies within the West Avenue Bay Front Overlay district. The property has been under construction for a two-story addition at the rear and exterior improvements approved under building permit BR1903491. As indicated by the applicant in the letter of intent, during construction, the former carport located on the north side was partially demolished, which resulted in the damage of the structure. The carport was located at 5" from the north property line.

As the existing location of the structure is non-conforming regarding the interior side setback, a variance is being requested for the reconstruction of the carport. Because the improvements on the property include the retention of the original structure and the carport is an important component of the architecture and massing of the home, staff has no objections to the approval of the variance requested for the reconstruction of the carport within the same footprint, height and design. The location of the carport has been in place since 1935 and its reconstruction should not have a negative impact on the adjacent property. Staff finds that the accidental damage of the structure is a practical difficulty that satisfy the criteria for approval. As such, staff recommends approval of the variance.

### PRACTICAL DIFFICULTY AND HARDSHIP CRITERIA

The applicant has submitted plans and documents with the application that satisfy Article 1, Section 2 of the Related Special Acts, allowing the granting of a variance if the Board finds that practical difficulties exist with respect to implementing the proposed project at the subject property.

The applicant has submitted plans and documents with the application that also indicate the following, as they relate to the requirements of Section 118-353(d), Miami Beach City Code:

- That special conditions and circumstances exist which are peculiar to the land, structure, or building involved and which are not applicable to other lands, structures, or buildings in the same zoning district;
- That the special conditions and circumstances do not result from the action of the applicant;
- That granting the variance requested will not confer on the applicant any special privilege that is denied by this Ordinance to other lands, buildings, or structures

in the same zoning district;

- That literal interpretation of the provisions of this Ordinance would deprive the applicant of rights commonly enjoyed by other properties in the same zoning district under the terms of this Ordinance and would work unnecessary and undue hardship on the applicant;
- That the variance granted is the minimum variance that will make possible the reasonable use of the land, building or structure;
- That the granting of the variance will be in harmony with the general intent and purpose of this Ordinance and that such variance will not be injurious to the area involved or otherwise detrimental to the public welfare; and
- That the granting of this request is consistent with the comprehensive plan and does not reduce the levels of service as set forth in the plan.
- The granting of the variance will result in a structure and site that complies with the sea level rise and resiliency review criteria in chapter 133, article II, as applicable.

# **COMPLIANCE WITH ZONING CODE:**

A preliminary review of the project indicates that the application, as proposed, appears to be inconsistent with the following sections of the City Code, aside from the requested variances:

- 1. Sec. 142-156. (a) Parking shall be setback 5'-0" from the south side property line.
- 2. <u>Sect 142-846.</u> Existing Curb cut shall be eliminated.

The above noted <u>comments shall not be considered final zoning review</u> or approval. These and all zoning matters shall require final review and verification by the Zoning Administrator prior to the issuance of a Building Permit.

#### **COMPLIANCE WITH DESIGN REVIEW CRITERIA:**

Design Review encompasses the examination of architectural drawings for consistency with the criteria stated below with regard to the aesthetics, appearances, safety, and function of the structure or proposed structures in relation to the site, adjacent structures and surrounding community. Staff recommends that the following criteria be found satisfied, not satisfied or not applicable, as hereto indicated:

- The existing and proposed conditions of the lot, including but not necessarily limited to topography, vegetation, trees, drainage, and waterways.
   Satisfied
- 2. The location of all existing and proposed buildings, drives, parking spaces, walkways, means of ingress and egress, drainage facilities, utility services, landscaping structures, signs, and lighting and screening devices.

# Not Satisfied; the applicant is requesting one variance from the Board.

3. The dimensions of all buildings, structures, setbacks, parking spaces, floor area ratio, height, lot coverage and any other information that may be reasonably necessary to determine compliance with the requirements of the underlying zoning district, and any applicable overlays, for a particular application or project.

Not Satisfied; the applicant is requesting one variance from the Board.

- 4. The color, design, selection of landscape materials and architectural elements of Exterior Building surfaces and primary public interior areas for Developments requiring a Building Permit in areas of the City identified in section 118-252.
  Not Applicable
- 5. The proposed site plan, and the location, appearance and design of new and existing Buildings and Structures are in conformity with the standards of this Ordinance and other applicable ordinances, architectural and design guidelines as adopted and amended periodically by the Design Review Board and Historic Preservation Boards, and all pertinent master plans.

Not Satisfied; the applicant is requesting one variance from the Board.

- 6. The proposed Structure, and/or additions or modifications to an existing structure, indicates a sensitivity to and is compatible with the environment and adjacent Structures, and enhances the appearance of the surrounding properties.

  Satisfied
- 7. The design and layout of the proposed site plan, as well as all new and existing buildings shall be reviewed so as to provide an efficient arrangement of land uses. Particular attention shall be given to safety, crime prevention and fire protection, relationship to the surrounding neighborhood, impact on contiguous and adjacent Buildings and lands, pedestrian sight lines and view corridors.

  Satisfied
- 8. Pedestrian and vehicular traffic movement within and adjacent to the site shall be reviewed to ensure that clearly defined, segregated pedestrian access to the site and all buildings is provided for and that all parking spaces are usable and are safely and conveniently arranged; pedestrian furniture and bike racks shall be considered. Access to the Site from adjacent roads shall be designed so as to interfere as little as possible with traffic flow on these roads and to permit vehicles a rapid and safe ingress and egress to the Site.

Satisfied

 Lighting shall be reviewed to ensure safe movement of persons and vehicles and reflection on public property for security purposes and to minimize glare and reflection on adjacent properties. Lighting shall be reviewed to assure that it enhances the appearance of structures at night.

Not Satisfied: a lighting plan was not provided.

 Landscape and paving materials shall be reviewed to ensure an adequate relationship with and enhancement of the overall Site Plan design.
 Satisfied

11. Buffering materials shall be reviewed to ensure that headlights of vehicles, noise, and light from structures are adequately shielded from public view, adjacent properties and pedestrian areas.

Satisfied

12. The proposed structure has an orientation and massing which is sensitive to and compatible with the building site and surrounding area and which creates or maintains important view corridor(s).

Not Satisfied; the applicant is requesting one variance from the Board.

13. The building has, where feasible, space in that part of the ground floor fronting a street or streets which is to be occupied for residential or commercial uses; likewise, the upper floors of the pedestal portion of the proposed building fronting a street, or streets shall have residential or commercial spaces, shall have the appearance of being a residential or commercial space or shall have an architectural treatment which shall buffer the appearance of the parking structure from the surrounding area and is integrated with the overall appearance of the project.

Satisfied

14. The building shall have an appropriate and fully integrated rooftop architectural treatment which substantially screens all mechanical equipment, stairs and elevator towers.

**Not Applicable** 

15. An addition on a building site shall be designed, sited and massed in a manner which is sensitive to and compatible with the existing improvement(s).

**Satisfied** 

16. All portions of a project fronting a street or sidewalk shall incorporate an architecturally appropriate amount of transparency at the first level in order to achieve pedestrian compatibility and adequate visual interest.

Satisfied

17. The location, design, screening and buffering of all required service bays, delivery bays, trash and refuse receptacles, as well as trash rooms shall be arranged so as to have a minimal impact on adjacent properties.

**Not Applicable** 

18. In addition to the foregoing criteria, subsection [118-]104(6)(t) of the City Code shall apply to the design review board's review of any proposal to place, construct, modify or maintain a wireless communications facility or other over the air radio transmission or radio reception facility in the public rights-of-way.

**Not Applicable** 

 The structure and site complies with the sea level rise and resiliency review criteria in Chapter 133, Article II, as applicable.
 Not Satisfied

## COMPLIANCE WITH SEA LEVEL RISE AND RESILIENCY REVIEW CRITERIA

Section 133-50(a) of the Land Development establishes review criteria for sea level rise and resiliency that must be considered as part of the review process for board orders. The following is an analysis of the request based upon these criteria:

- 1. A recycling or salvage plan for partial or total demolition shall be provided.
  - **Not Satisfied**
  - A recycling plan shall be provided as part of the submittal for a demolition/building permit to the building department.
- Windows that are proposed to be replaced shall be hurricane proof impact windows.
   Not Applicable
- 3. Where feasible and appropriate, passive cooling systems, such as operable windows, shall be provided.

**Not Applicable** 

- 4. Resilient landscaping (salt tolerant, highly water-absorbent, native or Florida friendly plants) shall be provided, in accordance with Chapter 126 of the City Code.

  Satisfied
- 5. The project applicant shall consider the adopted sea level rise projections in the Southeast Florida Regional Climate Action Plan, as may be revised from time-to-time by the Southeast Florida Regional Climate Change Compact. The applicant shall also specifically study the land elevation of the subject property and the elevation of surrounding properties.

**Satisfied** 

6. The ground floor, driveways, and garage ramping for new construction shall be adaptable to the raising of public rights-of-ways and adjacent land and shall provide sufficient height and space to ensure that the entry ways and exits can be modified to accommodate a higher street height of up to three (3) additional feet in height.

**Not Satisfied** 

7. In all new projects, all critical mechanical and electrical systems shall be located above base flood elevation. Due to flooding concerns, all redevelopment projects shall, whenever practicable, and economically reasonable, move all critical mechanical and electrical systems to a location above base flood elevation.

**Not Applicable** 

8. Existing buildings shall be, where reasonably feasible and economically appropriate, elevated up to base flood elevation, plus City of Miami Beach Freeboard.

**Not Satisfied** 

- When habitable space is located below the base flood elevation plus City of Miami Beach Freeboard, wet or dry flood proofing systems will be provided in accordance with Chapter of 54 of the City Code.
   Satisfied
- In all new projects, water retention systems shall be provided.
   Not Applicable
- Cool pavement materials or porous pavement materials shall be utilized.
   Not Applicable
- (12) The project design shall minimize the potential for a project causing a heat island effect on site.
  Not Applicable

#### ANALYSIS:

#### **DESIGN REVIEW**

The applicant is proposing to reconstruct a carport that was previously demolished during the construction of a rear addition. The original structure is a two-story 1935 building that was designed by the architect Harry Hice in the Mediterranean Revival-Art Deco Transional style. The applicant proposes to replace the original carport with an identitical structure of 164 square feet, which is comprised of an arched open on each of its open three sides.

As part of the construction of the rear addition, portions of the front yard are elevated in an effort to address resiliency on site. Subsequently, the proposed carport will be constructed in its original location from a higher elevation, one that matches the finished floor elevation of the original building, or 6.14' NGVD. Staff is supportive of the carport addition as it retains the original character and charm of the 1935 residential building.

#### VARIANCE REVIEW

As identified under the 'Project' description of the analysis, staff is supportive of the variance requested to reconstruct the original carport that was accidentally demolished. The previous structure was constructed in 1939 and the new structure within the same size, setback and height should not have a negative impact on the adjacet neighbors. The approval of the variance would maintain the original structure's character based on its size, architectural features and retention of most of the original structure. The variance request satisfies the practical difficulties criteria for the granting of a variance based on the accidental event that occurred and the retention of most of the structure within its original location. In summary, staff recommends approval of the variance.

#### **RECOMMENDATION:**

In view of the foregoing analysis, staff recommends <u>approval</u> of the design and the requested variance subject to the following conditions enumerated in the attached Draft Order, which address the inconsistencies with the aforementioned Design Review criteria, Sea Level Rise criteria, and Practical Difficulty and Hardship criteria, as applicable.

# **DESIGN REVIEW BOARD** City of Miami Beach, Florida

MEETING DATE:

April 6, 2021

PROPERTY/FOLIO: 1320 Flamingo Way 02-3233-016-0340

FILE NO:

DRB21-0643

IN RE:

An application has been filed requesting Design Review Approval for the reconstruction of a previously demolished carport that includes a variance

to reduce the required side yard setback.

LEGAL:

Lot 4. Block 79B of Re-subdivision of Blocks 67 and 79 of "Alton Beach" Realty Co's Bay Front Subdivision", According to the Plat Thereof, as recorded in Plat Book 16 at Page 1 of the Public Records of Miami-Dade

County, Florida.

APPLICANTS:

Arianna Vanin

# ORDER

The City of Miami Beach Design Review Board makes the following FINDINGS OF FACT. based upon the evidence, information, testimony and materials presented at the public hearing and which are part of the record for this matter:

The City of Miami Beach Design Review Board makes the following FINDINGS OF FACT. based upon the evidence, information, testimony and materials presented at the public hearing and which are part of the record for this matter:

#### I. **Design Review**

- A. The Board has jurisdiction pursuant to Section 118-252(a) of the Miami Beach Code. The property is not located within a designated local historic district and is not an individually designated historic site.
- B. Based on the plans and documents submitted with the application, testimony and information provided by the applicant, and the reasons set forth in the Planning Department Staff Report, the project as submitted is inconsistent with Design Review Criteria 2, 3, 5, 9, 12, and 19 in Section 118-251 of the Miami Beach Code.
- C. Based on the plans and documents submitted with the application, testimony and information provided by the applicant, and the reasons set forth in the Planning Department Staff Report, the project as submitted is not applicable with Sea Level Rise Criteria 1, 6, and 8 in Section 133-50(a) of the Miami Beach Code.
- D. The project would be consistent with the criteria and requirements of Section 118-251 and/ or Section 133-50(a) if the following conditions are met:

- 1. Revised elevation, site plan, and floor plan drawings for the proposed new home at 1320 Flamingo Way shall be submitted, at a minimum, such drawings shall incorporate the following:
  - a. The onsite parking at the front shall be setback 5'-0" from the side property line.
  - b. The existing curb cut shall be eliminated.
  - c. A copy of all pages of the recorded Final Order shall be scanned into the plans submitted for building permit, and shall be located immediately after the front cover page of the permit plans.
  - d. Prior to the issuance of a Certificate of Occupancy, the project Architect shall verify, in writing, that the subject project has been constructed in accordance with the plans approved by the Planning Department for Building Permit.

In accordance with Section 118-262, the applicant, or the city manager on behalf of the City Administration, or an affected person, Miami Design Preservation League or Dade Heritage Trust may seek review of any order of the Design Review Board by the City Commission, except that orders granting or denying a request for rehearing shall not be reviewed by the Commission.

# II. Variance(s)

- A. The applicant filed an application with the Planning Department for the following variance(s):
  - 1. A variance to reduce by 7'-1" the required side setback of 7'-6" in order to reconstruct a previously existing carport at 0'-5" from the north side property line.
- B. The applicant has submitted plans and documents with the application that satisfy Article 1, Section 2 of the Related Special Acts as noted above allowing the granting of a variance if the Board finds that practical difficulties exist with respect to implementing the proposed project at the subject property.

The applicant has submitted plans and documents with the application that also indicate the following, as they relate to the requirements of Section 118-353(d), Miami Beach City Code as noted above:

That special conditions and circumstances exist which are peculiar to the land, structure, or building involved and which are not applicable to other lands, structures, or buildings in the same zoning district;

That the special conditions and circumstances do not result from the action of the applicant;

That granting the variance requested will not confer on the applicant any special privilege that is denied by this Ordinance to other lands, buildings, or structures in the same zoning district;

That literal interpretation of the provisions of this Ordinance would deprive the applicant of rights commonly enjoyed by other properties in the same zoning district under the terms of this Ordinance and would work unnecessary and undue hardship on the applicant;

That the variance granted is the minimum variance that will make possible the reasonable use of the land, building or structure;

That the granting of the variance will be in harmony with the general intent and purpose of this Ordinance and that such variance will not be injurious to the area involved or otherwise detrimental to the public welfare; and

That the granting of this request is consistent with the comprehensive plan and does not reduce the levels of service as set forth in the plan.

The granting of the variance will result in a structure and site that complies with the sea level rise and resiliency review criteria in chapter 133, article II, as applicable.

- C. The Board hereby **Approves** the variance request and imposes the following conditions based on its authority in Section 118-354 of the Miami Beach City Code:
  - Substantial modifications to the plans submitted and approved as part of the application, as determined by the Planning Director or designee, may require the applicant to return to the Board for approval of the modified plans, even if the modifications do not affect variances approved by the Board.
  - 2. The proposed parking at the front shall be setback 5'-0" from the side property line.
  - 3. Existing curb cut shall be eliminated.

The decision of the Board regarding variances shall be final and there shall be no further review thereof except by resort to a court of competent jurisdiction by petition for writ of certiorari.

- III. General Terms and Conditions applying to both 'I. Design Review Approval and 'II. Variances' noted above.
  - A. Upon the issuance of a final Certificate of Occupancy or Certificate of Completion, as applicable, the project approved herein shall be maintained in accordance with the plans approved by the board, and shall be subject to all conditions of approval herein, unless otherwise modified by the Board. Failure to maintain shall result in the issuance of a Code Compliance citation, and continued failure to comply may result in revocation of the Certificate of Occupancy, Completion and Business Tax Receipt.

- B. During construction work, the applicant will maintain gravel at the front of the construction site within the first 15'-0" of the required front yard to mitigate disturbance of soil and mud by related personal vehicles exiting and entering the site, and with an 8'-0" high fence with a wind resistant green mesh material along the front property line. All construction materials, including dumpsters and portable toilets, shall be located behind the construction fence and not visible from the right-of-way. All construction vehicles shall either park on the private property or at alternate overflow parking sites with a shuttle service to and from the property. The applicant shall ensure that the contractor(s) observe good construction practices and prevent construction materials and debris from impacting the right-of-way.
- C. If applicable, a Construction Parking and Traffic Management Plan (CPTMP) shall be approved by the Parking Director pursuant to Chapter 106, Article II, Division 3 of the City Code, prior to the issuance of a Building Permit.
- D. A recycling/salvage plan shall be provided as part of the submittal for a demolition/building permit, in a manner to be reviewed and approved by staff.
- E. All applicable FPL transformers or vault rooms and backflow prevention devices shall be located within the building envelope with the exception of the valve (PIV) which may be visible and accessible from the street.
- F. A copy of all pages of the recorded Final Order shall be scanned into the plans submitted for building permit, and shall be located immediately after the front cover page of the permit plans.
- G. The Final Order shall be recorded in the Public Records of Miami-Dade County, <u>prior</u> to the issuance of a Building Permit.
- H. Satisfaction of all conditions is required for the Planning Department to give its approval on a Certificate of Occupancy; a Temporary Certificate of Occupancy or Partial Certificate of Occupancy may also be conditionally granted Planning Departmental approval.
- I. The Final Order is not severable, and if any provision or condition hereof is held void or unconstitutional in a final decision by a court of competent jurisdiction, the order shall be returned to the Board for reconsideration as to whether the order meets the criteria for approval absent the stricken provision or condition, and/or it is appropriate to modify the remaining conditions or impose new conditions.
- J. The conditions of approval herein are binding on the applicant, the property's owners, operators, and all successors in interest and assigns.
- K. Nothing in this order authorizes a violation of the City Code or other applicable law, nor allows a relaxation of any requirement or standard set forth in the City Code.

IT IS HEREBY ORDERED, based upon the foregoing findings of fact, the evidence, information testimony and materials presented at the public hearing, which are part of the record for this matter, and the staff report and analysis, which are adopted herein, including the staff recommendations, which were amended and adopted by the Board, that the **application** is GRANTED for the above-referenced project subject to those certain conditions specified in Paragraph I, II, III of the Finding of Fact, to which the applicant has agreed.

PROVIDED, the applicant shall build substantially in accordance with the plans, entitled "1320 Flamingo Way", as designed by **MAK work**, signed, sealed, and dated February 3, 2021, and as approved by the Design Review Board, as determined by staff.

When requesting a building permit, the plans submitted to the Building Department for permit shall be consistent with the plans approved by the Board, modified in accordance with the conditions of approval that must be satisfied prior to permit issuance, as set forth in this Order, have been met.

The issuance of the approval does not relieve the applicant from obtaining all other required Municipal, County and/or State reviews and permits, including final zoning approval. If adequate handicapped access is not provided on the Board approved plans, this approval does not mean that such handicapped access is not required. When requesting Building permit, the plans submitted to the Building Department for permit shall be consistent with the plans approved by the Board, modified in accordance with the conditions set forth in this Order.

If the Full Building Permit for the project is not issued within eighteen (18) months of the meeting date at which the original approval was granted, the application will expire and become null and void, unless the applicant makes an application to the Board for an extension of time, in accordance with the requirements and procedures of Chapter 118 of the City Code, the granting of any such extension of time shall be at the discretion of the Board. If the Full Building Permit for the project shall expire for any reason (including but not limited to construction not commencing and continuing, with required inspections, in accordance with the applicable Building Code), the application will expire and become null and void.

In accordance with Chapter 118 of the City Code, the violation of any conditions and safeguards that are a part of this Order shall be deemed a violation of the land development regulations of the City Code. Failure to comply with this **Order** shall subject the application to Chapter 118 of the City Code, for revocation or modification of the application.

Dated	
Dateu	

DESIGN REVIEW BOARD
THE CITY OF MIAMI BEACH, FLORIDA

BY:

Michael Belush, AICP Chief of Planning and Zoning For Chairman

STATE OF FLORIDA )	
)SS COUNTY OF MIAMI-DADE )	
	cknowledged before me this day of Michael Belush, Chief of Planning and Zoning of the City
	nicipal Corporation, on behalf of the Corporation. He is
(NOTADIAL SEAL)	Notary: Print Name Notary Public, State of Florida My Commission Expires:
{NOTARIAL SEAL]	Commission Number:
Approved As To Form: City Attorney's Office:	(
Filed with the Clerk of the Design Revie	ew Board on ( )