



**City of Miami Beach**, 1700 Convention Center Drive, Miami Beach, Florida 33139, [www.miamibeachfl.gov](http://www.miamibeachfl.gov)

## COMMISSION MEMORANDUM

TO: Mayor Dan Gelber and Members of the City Commission

FROM: Jimmy L. Morales, City Manager

DATE: May 13, 2020

SUBJECT: **A RESOLUTION OF THE MAYOR AND CITY COMMISSION OF THE CITY OF MIAMI BEACH, FLORIDA, ADOPTING THE FOURTH AMENDMENT TO THE GENERAL FUND, ENTERPRISE FUNDS, INTERNAL SERVICE FUNDS, AND SPECIAL REVENUE FUNDS BUDGETS FOR FISCAL YEAR 2020.**

### **ADMINISTRATION RECOMMENDATION**

Adopt the Resolution.

### **STRATEGIC PLAN SUPPORTED**

Organizational Innovation – Ensure strong fiscal stewardship

### **BACKGROUND**

The budgets for the General Fund, Enterprise Funds, Internal Service Funds, and Special Revenue Funds for Fiscal Year 2020 were adopted by the Mayor and City Commission on September 25, 2019, through Resolution No. 2019-31004.

The First Amendment to the General Fund, Enterprise Funds, Internal Service Funds, and Special Revenue Funds budgets for Fiscal Year 2020 was adopted by the Mayor and City Commission on November 25, 2019, through Resolution No. 2019-31081.

The Second Amendment to the General Fund, Enterprise Funds, Internal Service Funds, and Special Revenue Funds budgets for Fiscal Year 2020 was adopted by the Mayor and City Commission on January 15, 2020, through Resolution No. 2020-31138.

The Third Amendment to the General Fund, Enterprise Funds, Internal Service Funds, and Special Revenue Funds budgets for Fiscal Year 2020 was adopted by the Mayor and City Commission on February 12, 2020, through Resolution No. 2020-31178.

Section 166.241(4)(c), Florida Statutes, requires that a municipality's budget amendment must be adopted in the same manner as its original budget.

On March 1, 2020, the Governor issued an Executive Order directing the Surgeon General of the State of Florida to issue a public health emergency and in response to the pandemic outbreak of COVID-19, the Governor declared a State of Emergency on March 9, 2020. In direct response to the first confirmed case of COVID-19 in Miami-Dade County on March 11, 2020 the Miami-Dade

County Mayor declared a State of Emergency for Miami-Dade County. The City Manager declared a State of Emergency in the City of Miami Beach on March 12, 2020. Subsequently, both the County and the City issued various Emergency Orders temporarily closing public and private facilities, including the temporary closure of all non-essential retail and commercial establishments and identifying essential retail and commercial businesses which may remain open. These actions have greatly limited the amount of economic activity taking place in the City of Miami Beach and continue to result in significant impacts to the City's finances.

## **ANALYSIS**

The City of Miami Beach is highly dependent on the tourism and hospitality industry. Due to COVID-19, the City is experiencing dramatic impacts to its Resort Tax, Parking, Water & Sewer, and General Fund revenues. As a result, at the April 17 and April 24, 2020 Finance and Economic Resiliency Committee meetings, the City Administration presented the potential financial impact of COVID-19 on the City's operations with three different scenarios (Optimistic, Likely, and Conservative), as well as a plan for balancing the City's major funding sources (Resort Tax, Parking, and General Fund) through the end of the fiscal year based on the "Likely" scenario which was projected with the expectation of three months of very low economic activity and three months of slow growth.

The proposed operating budget amendments further detailed below are in accordance with the proposed balancing plans that were presented to and accepted by the Finance and Economic Resiliency Committee, which require timely City Commission action. Additional amendments to the Fiscal Year 2020 operating budgets, as part of the proposed balancing plans resulting from COVID-19, will be addressed at year-end as part of the overall year-end process, if necessary.

## **CULTURAL ARTS EMERGENCY FUND**

On May 1, 2020, the Mayor and City Commission adopted a Resolution accepting the recommendations of the Finance and Economic Resiliency Committee, at its April 17 and April 24, 2020 meetings, approving the use of prior year accumulated Miami Beach Cultural Arts Council fund balance and endowment funds to establish a "Cultural Arts Emergency Fund" in the amount of \$1.0 million to provide financial assistance to Miami Beach-based cultural organizations experiencing revenue losses due to the COVID-19 crisis.

This proposed amendment appropriates \$1.0 million from the Miami Beach Cultural Arts Council's prior year accumulated fund balance and endowment funds of approximately \$4.0 million to establish the "Cultural Arts Emergency Fund" as adopted by the City Commission on May 1, 2020.

## **1% RESORT TAX QUALITY OF LIFE – ARTS**

On May 1, 2020, the Mayor and City Commission adopted a Resolution accepting the recommendations of the Finance and Economic Resiliency Committee, at its April 17 and April 24, 2020 meetings, approving the use of prior year accumulated Miami Beach Cultural Arts Council fund balance and endowment funds for the purpose of covering the Fiscal Year 2020 one-percent Resort Tax contribution of approximately \$1.5 million to the Miami Beach Cultural Arts Council to thereby permit available Resort Tax funds to be reallocated for other Resort Tax purposes for Fiscal Year 2020.

This proposed amendment amends the allocation of the one-percent Resort Tax for Quality of Life adopted by the City Commission for Fiscal Year 2020 by increasing the allocation for Transportation from 60% to 70% and decreasing the allocation for the Cultural Arts Council from 10% to 0% for Fiscal Year 2020 only (the allocation to North, Middle, and South Beach Quality of Life Capital would remain unchanged at 10% each), which represents the re-allocation of 10% of the FY 2020 1% Resort Tax collections from the Cultural Arts Council Fund to the Transportation Fund to provide additional support to the City's trolley systems for Fiscal Year 2020 only that would be offset by \$1.5 million appropriated in the Cultural Arts Council from prior year fund balance.

This proposed amendment, combined with the proposed \$1.0 million to be appropriated for the "Cultural Arts Emergency Fund" previously detailed, would reduce the Cultural Arts Council's prior year accumulated fund balance and endowment funds from approximately \$4.0 million to \$1.5 million as summarized in the table below.

Item	Amount
Cultural Arts Council (CAC) Fund Balance	\$ 2,467,000
CAC Endowment Funds	\$ 1,581,873
Total Available	\$ 4,048,873
FY 2020 CAC 1% Resort Tax for Quality of Life	\$ (1,473,000)
CAC "Cultural Arts Emergency Fund"	\$ (1,000,000)
Remaining Balance	\$ 1,575,873

## **EDUCATION INITIATIVES**

As part of the annual operating budgets, funding for education initiatives has been historically allocated between the Education Compact Fund and General Fund based on availability of funding. As part of the Fiscal Year 2020 General Fund balancing plan presented to the Finance and Economic Resiliency Committee at the April 17, 2020 meeting, it was recommended that approximately \$196,000 of education initiatives originally budgeted in the General Fund be transferred to the Education Compact Fund and funded through the use of prior year accumulated fund balance from the Education Compact Fund for Fiscal Year 2020 only.

This proposed amendment appropriates \$196,000 of the approximately \$249,000 available of prior year accumulated fund balance in the Education Compact Fund to fund education initiatives originally budgeted in the General Fund in Fiscal Year 2020 that are recommended to be transferred to and funded by the Education Compact Fund for Fiscal Year 2020 only, as part of the recommended General Fund balancing plan that was presented by the City Administration to the Finance and Economic Resiliency Committee on April 17, 2020.

## **CONCLUSION**

The Administration recommends that the Mayor and City Commission adopt the Fourth Amendment to the General Fund, Enterprise Fund, Internal Service Fund, and Special Revenue Fund budgets for Fiscal Year 2020 as described herein and further detailed in the attached Exhibit "A."

JLM/JW/TOS

## Exhibit "A"

GENERAL FUND	FY 2020 Amended Budget	4th Budget Amendment	FY 2020 Revised Budget
<b>REVENUES</b>			
<b>Operating Revenues</b>			
Ad Valorem Taxes	\$ 184,150,000		\$ 184,150,000
Ad Valorem - Capital Renewal & Replacement	\$ 769,000		\$ 769,000
Ad Valorem - Pay-As-You-Go Capital	\$ 2,470,000		\$ 2,470,000
Ad Valorem - Normandy Shores	\$ 174,000		\$ 174,000
Other Taxes	\$ 23,995,000		\$ 23,995,000
Licenses and Permits	\$ 30,525,000		\$ 30,525,000
Intergovernmental	\$ 12,081,000		\$ 12,081,000
Charges for Services	\$ 13,227,000		\$ 13,227,000
Fines & Forfeits	\$ 1,756,000		\$ 1,756,000
Interest Earnings	\$ 3,461,000		\$ 3,461,000
Rents & Leases	\$ 5,959,000		\$ 5,959,000
Miscellaneous	\$ 14,780,000		\$ 14,780,000
Resort Tax Contribution	\$ 36,757,000		\$ 36,757,000
Other Non-Operating Revenue	\$ 28,174,000	(196,000)	\$ 27,978,000
Building Fund Balance	\$ 13,596,000		\$ 13,596,000
<b>Total General Fund</b>	<b>\$ 371,874,000</b>	<b>\$ (196,000)</b>	<b>\$ 371,678,000</b>
	FY 2020 Amended Budget	4th Budget Amendment	FY 2020 Revised Budget
<b>APPROPRIATIONS</b>			
<b>Department</b>			
Mayor and Commission	\$ 2,500,000		\$ 2,500,000
City Manager	\$ 4,314,000		\$ 4,314,000
Marketing and Communications	\$ 2,460,000		\$ 2,460,000
Office of Management and Budget	\$ 2,013,000		\$ 2,013,000
Office of Inspector General	\$ 1,983,000		\$ 1,983,000
Org Dev & Performance Initiative	\$ 1,390,000	(196,000)	\$ 1,194,000
Finance	\$ 6,645,000		\$ 6,645,000
Procurement	\$ 2,735,000		\$ 2,735,000
Human Resources/Labor Relations	\$ 2,791,000		\$ 2,791,000
City Clerk	\$ 1,851,000		\$ 1,851,000
City Attorney	\$ 6,333,000		\$ 6,333,000
Housing & Comm. Services	\$ 4,433,000		\$ 4,433,000
Building	\$ 14,215,000		\$ 14,215,000
Planning	\$ 5,768,000		\$ 5,768,000
Environment & Sustainability	\$ 1,761,000		\$ 1,761,000
Tourism and Cultural Development	\$ 3,572,000		\$ 3,572,000
Economic Development	\$ 2,591,000		\$ 2,591,000
Code Compliance	\$ 6,533,000		\$ 6,533,000
Parks and Recreation	\$ 38,942,000		\$ 38,942,000
Public Works	\$ 15,633,000		\$ 15,633,000
Capital Improvement Projects	\$ 5,327,000		\$ 5,327,000
Police	\$ 116,314,000		\$ 116,314,000
Fire	\$ 91,247,000		\$ 91,247,000
Citywide Accounts (incl. Operating Contingency)	\$ 12,652,000		\$ 12,652,000
<b>Subtotal General Fund</b>	<b>\$ 354,003,000</b>	<b>\$ (196,000)</b>	<b>\$ 353,807,000</b>
<b>TRANSFERS</b>			
Normandy Shores	\$ 267,000		\$ 267,000
Capital Renewal & Replacement	\$ 769,000		\$ 769,000
Info & Comm Technology Fund	\$ 300,000		\$ 300,000
Pay-As-You-Go Capital Fund	\$ 2,939,000		\$ 2,939,000
Building Fund	\$ 13,596,000		\$ 13,596,000
<b>Subtotal Transfers</b>	<b>\$ 17,871,000</b>	<b>\$ 0</b>	<b>\$ 17,871,000</b>
<b>Total General Fund</b>	<b>\$ 371,874,000</b>	<b>\$ (196,000)</b>	<b>\$ 371,678,000</b>

## Exhibit “A”

ENTERPRISE FUNDS		FY 2020 Amended Budget	4th Budget Amendment	FY 2020 Revised Budget
<b>REVENUE/APPROPRIATIONS</b>				
Convention Center	\$	31,527,000		\$ 31,527,000
Water	\$	39,078,000		\$ 39,078,000
Sewer	\$	53,241,000		\$ 53,241,000
Storm Water	\$	33,229,000		\$ 33,229,000
Sanitation	\$	23,054,000		\$ 23,054,000
Parking	\$	55,661,000		\$ 55,661,000
<b>Total Enterprise Funds</b>	<b>\$</b>	<b>235,790,000</b>	<b>\$ 0</b>	<b>\$ 235,790,000</b>

  

INTERNAL SERVICE FUNDS		FY 2020 Amended Budget	4th Budget Amendment	FY 2020 Revised Budget
<b>REVENUE/APPROPRIATIONS</b>				
Information Technology	\$	17,378,000		\$ 17,378,000
Risk Management	\$	19,777,000		\$ 19,777,000
Central Services	\$	1,119,000		\$ 1,119,000
Property Management	\$	11,492,000		\$ 11,492,000
Fleet Management	\$	13,399,000		\$ 13,399,000
Medical and Dental Insurance	\$	37,367,000		\$ 37,367,000
<b>Total Internal Service Funds</b>	<b>\$</b>	<b>100,532,000</b>	<b>\$ 0</b>	<b>\$ 100,532,000</b>

  

SPECIAL REVENUE FUNDS		FY 2020 Amended Budget	4th Budget Amendment	FY 2020 Revised Budget
<b>REVENUE/APPROPRIATIONS</b>				
Education Compact	\$	565,000	196,000	\$ 761,000
IT Technology Fund	\$	1,301,000		\$ 1,301,000
Residential Housing	\$	1,043,000		\$ 1,043,000
Sustainability	\$	727,000		\$ 727,000
Tree Preservation Fund	\$	176,000		\$ 176,000
Commemorative Tree Trust Fund	\$	5,000		\$ 5,000
Resort Tax	\$	94,574,000		\$ 94,574,000
Tourism & Hospitality Scholarships	\$	174,000		\$ 174,000
Cultural Arts Council	\$	2,580,000	1,000,000	\$ 3,580,000
Waste Haulers	\$	130,000		\$ 130,000
Normandy Shores Fund	\$	341,000		\$ 341,000
Biscayne Point Special Taxing District	\$	248,000		\$ 248,000
5th & Alton Garage	\$	650,000		\$ 650,000
7th Street Garage	\$	2,891,000		\$ 2,891,000
Transportation Fund	\$	12,757,000	1,473,000	\$ 14,230,000
People's Transportation Plan	\$	4,158,000		\$ 4,158,000
Police Confiscation Fund - Federal	\$	280,000		\$ 280,000
Police Confiscation Fund - State	\$	106,000		\$ 106,000
Police Unclaimed Property	\$	29,000		\$ 29,000
Police Crash Report Sales	\$	25,000		\$ 25,000
Police Training Fund	\$	25,000		\$ 25,000
Red Light Camera Fund	\$	1,313,000		\$ 1,313,000
E-911 Fund	\$	603,000		\$ 603,000
Domestic Violence	\$	250,000		\$ 250,000
Art in Public Places (AIPP)	\$	21,000		\$ 21,000
Beachfront Concession Initiatives	\$	65,000		\$ 65,000
Miami City Ballet	\$	22,000		\$ 22,000
Beach Renourishment	\$	1,500,000		\$ 1,500,000
Farewell Symphony Event	\$	50,000		\$ 50,000
Adopt-A-Bench Program	\$	20,000		\$ 20,000
Building Fund	\$	13,596,000		\$ 13,596,000
<b>Total Special Revenue Funds</b>	<b>\$</b>	<b>140,225,000</b>	<b>\$ 2,669,000</b>	<b>\$ 142,894,000</b>